

1 **Full title**

2 No milk without meat: Dynamic implications of the biological link between milk and bovine  
3 meat production on nutrition guidelines

4 **Short title**

5 No milk without meat

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16 **Data availability statement**

17 The data that support the findings of this study are openly available.

18 An interactive version of the model is freely available at  
19 <https://exchange.iseesystems.com/public/birgit/no-milk-without-meat>.

20 The model and a full technical documentation are available at  
21 <https://github.com/bkopains/no-milk-without-meat/>. The model and its documentation are also  
22 submitted as supplementary information. The model can be run with the isee Player  
23 <https://www.iseesystems.com/software/player/iseeplayer.aspx>.

24

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29 **Conflict of interest statement**

30 The authors report no conflict of interest.

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33 **No milk without meat: Dynamic implications of the biological link between**  
34 **milk and bovine meat production on nutrition guidelines**

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36

37 **Abstract**

38           The EAT–Lancet Commission report on healthy diets from sustainable food systems calls for a  
39 “great food transformation”. This planetary-health-diet (PHD) ensures healthy intake levels across  
40 food groups and keeps environmental impacts within planetary boundaries, but operational nutrition  
41 recommendations for countries have yet to be determined. We argue that the biological link  
42 between milk and bovine meat production must be considered when operationalizing the PHD to  
43 national contexts. Using a stylized computer simulation model, we explore the impact of dietary  
44 scenarios on milk and bovine meat production. Results show that ignoring this biological link can lead  
45 to substantial imbalances between nutrition recommendations and production outcomes. A review  
46 of current national nutrition recommendations in Europe reveals that the vast majority of  
47 recommendations disregard the milk-bovine meat biological link and are not compatible with the  
48 PHD. This has implications for policymakers and consumers to consider when adapting the PHD to  
49 national contexts.

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53           The EAT–Lancet Commission report on healthy diets from sustainable food systems calls for a  
54 “great food transformation” (Willett et al., 2019). This “planetary health diet” (PHD) ensures healthy  
55 intake levels across food groups, mitigates disease burdens, and keeps environmental impacts within  
56 planetary boundaries (Rockström et al., 2009; Steffen et al., 2015). On a global level, the diet  
57 suggests to double consumption of fruit, vegetables, nuts, and legumes, and to halve consumption of  
58 red meat and sugar (EAT, 2019; Willett, et al., 2019).

59           The PHD, derived from a global food systems model with country-level detail, is to be seen as  
60 a vision, and we acknowledge debates about its assumptions and calculation (e.g., Beal et al., 2023;  
61 Breidenassel et al., 2022). Yet, building on the vision of the PHD, countries need to review their  
62 nutrition recommendations and operationalize the PHD to national contexts. Current national  
63 nutrition recommendations primarily include health recommendations that only partly consider  
64 those formulated by the World Health Organization and largely lack sustainability assessments

65 (Herforth et al., 2019). For example, consuming 100 grams of protein from beef causes 50 kg, and  
66 1000 grams of protein from milk causes 17 kg of CO<sub>2</sub>-equivalents in emissions (Poore & Nemecek,  
67 2018). This indicates a need to favor dairy-product over bovine meat consumption to reduce  
68 environmental impact. However, the biophysical feasibility of this is questionable as bovine meat and  
69 milk production are biologically linked: in high-income countries, dairy cows must birth one calf every  
70 year to maintain sufficient milk production. Currently, meat and milk production processes are  
71 roughly balanced, as dairy cows usually stay on lactation for five to six years, and one calf moves into  
72 the dairy cow stock every five or six years to replace older cows. The remaining four or five calves are  
73 raised for meat. This meat supply is complemented with meat from slaughtered suckler cows. The  
74 biological link between milk and meat production also persists if the number of lactations per dairy  
75 cow is increased or decreased in different milk production systems. The PHD considers this biological  
76 link, but some work on sustainable diets (e.g., Mazac et al., 2022) and many current national  
77 nutrition recommendations do not. The latter often misalign recommended dairy-product and  
78 bovine-meat consumption, like in the current Swiss dietary recommendations (Kopainsky et al.,  
79 2020).

80 Here, we focus on this biological link in dietary recommendations and assess the bovine meat  
81 and dairy-product consumption aspects of national nutrition recommendations in high-income  
82 countries. To do so, we, first, develop a computer simulation model that builds on existing research  
83 to explore the impact of dietary scenarios on milk and bovine meat production. We specify the  
84 model for a high-income country – Switzerland – and two dietary scenarios: the PHD and the Swiss  
85 national nutrition recommendations. We, further review European national nutrition  
86 recommendations for coherence regarding the milk–bovine meat biological link, and their  
87 compatibility with the PHD. We argue that this biological link must be considered when  
88 operationalizing the PHD to local contexts, and we provide implications for policymakers and  
89 consumers.

## 90 **Results**

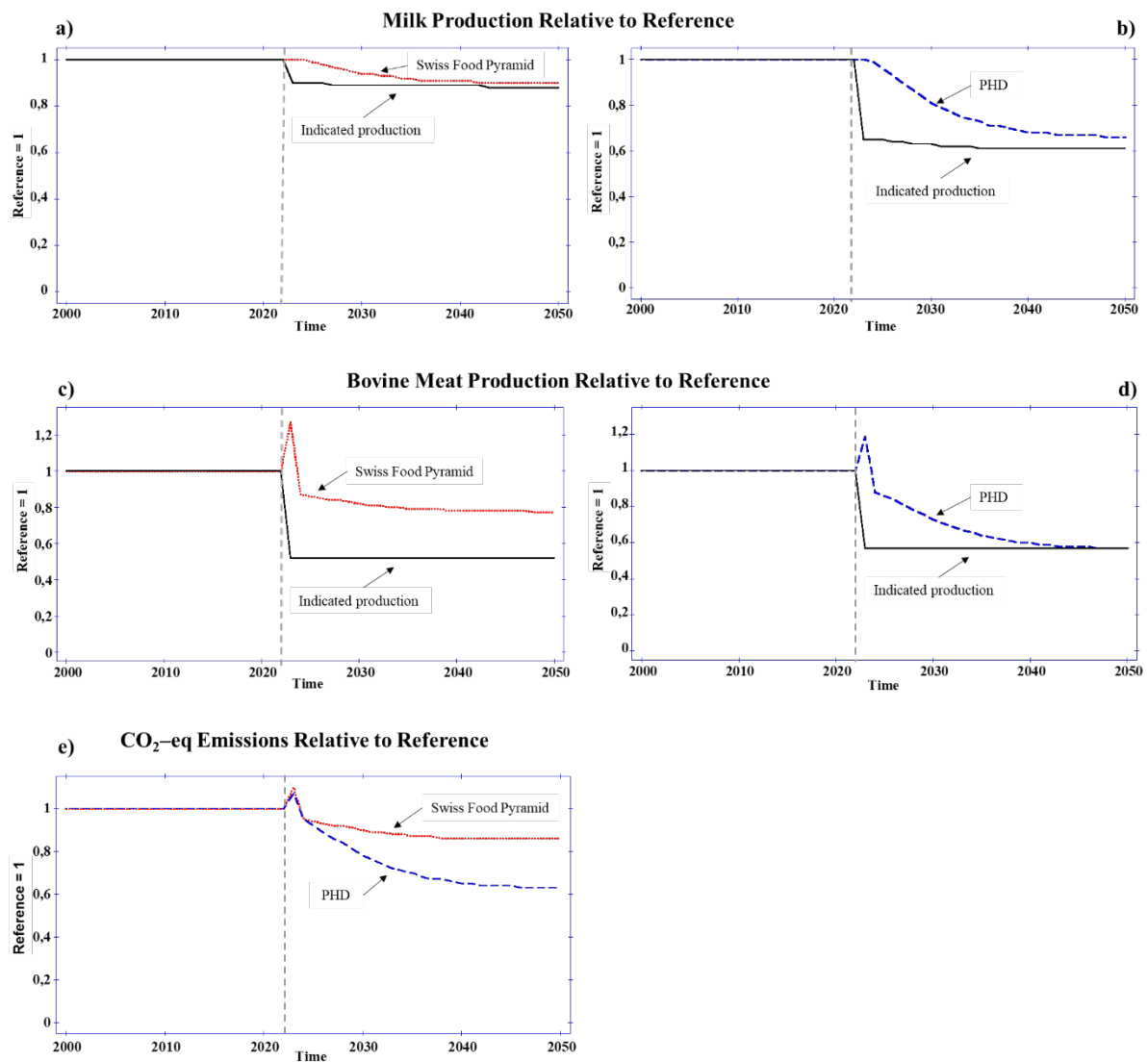
### 91 [Testing the impact of dietary changes on milk and bovine meat production](#)

92 To test the impact of the proposed dietary changes on milk and bovine meat production in  
93 high-income countries with the example of Switzerland, we developed a stylized computational  
94 model (e.g., Struben et al., 2020; see online methods) comprising a simplified version of a food  
95 system model that explores the economic and environmental impacts of dietary changes in  
96 Switzerland (Kopainsky et al., 2020). The simplified model captures the dynamic interplay in the  
97 biological link between milk and bovine meat production (with dual-purpose breeds). Following the

98 PHD (Willett, et al., 2019), food demand is an input parameter and food production and  
99 environmental impacts are outputs.

100 We use the model to test national nutrition recommendations for two extreme scenarios,  
101 the Swiss Food Pyramid (SFP) and the PHD, for which we assume that the entire Swiss population  
102 follows nutrition recommendations starting in 2023. We compare scenario outcomes to current  
103 (“reference” in Figure 1) and indicated (“indicated”) production. We aggregate environmental  
104 impacts by calculating annual CO<sub>2</sub>-equivalent emissions from the production of milk and bovine meat  
105 (FAOSTAT). “Indicated production” refers to milk and bovine meat production to satisfy demand. In  
106 the “SFP” scenario, we simulate the impact on production when the population follows Swiss Society  
107 for Nutrition recommendations, assuming an almost 50% decrease in bovine meat consumption  
108 versus 2022, and a 13% reduction in per-capita consumption of milk (Kopainsky, et al., 2020). In the  
109 “PHD” scenario, the Swiss population follows the PHD without relying on trade (i.e., no imports of  
110 feed or final animal products) and consumes 16 grams of bovine meat (58% of the 2021 value) and  
111 500 grams of raw milk equivalents (57% of the 2021 value) per person per day. For both scenarios,  
112 milk consumption changes stimulate the adjusted milk cow stock through calves allocated to the  
113 breeder stock; changes in bovine meat consumption lead to adjusted average feeder cattle fattening  
114 time.

115 Figure 1 illustrates milk and bovine meat production, and emissions of greenhouse gases (in  
116 CO<sub>2</sub>-equivalents) until 2050 relative to reference. Milk production (Figures 1a, b) follows dietary  
117 changes in both scenarios and shows largely expected behavior, with new dynamic equilibria at 90%  
118 of the reference in the SFP and 66% in the PHD scenario—both close to the indicated values. The  
119 adjustment, however, is not instantaneous because of time lags in the production system. One would  
120 expect bovine meat production in both scenarios to decline similarly (Figures 1c, d). Yet, when milk  
121 consumption decreases, feeder calves are slaughtered earlier and more beef meat becomes available  
122 in the short term (indicated by spikes in Figures 1c, d).



123

124 *Figure 1: Impact of dietary change on milk and meat production and greenhouse gas (CO<sub>2</sub>-equivalent) emissions, if the*  
 125 *entire Swiss population follows dietary recommendations from 2023 (dashed vertical line). Panels a–d show indicated*  
 126 *production relative to reference (solid line). **Top panels:** Impact on milk production relative to reference from a) Swiss Food*  
 127 *Pyramid (dotted line) and b) PHD (Planetary Health Diet) (dashed line). **Center panels:** Impact on bovine meat production*  
 128 *relative to reference from c) Swiss Food Pyramid (dotted line) and d) PHD (dashed line). **Bottom panel: e)** Impact from milk*  
 129 *and bovine meat production on CO<sub>2</sub>-equivalent emissions relative to reference emissions: Swiss Food Pyramid (dotted line)*  
 130 *and PHD (dashed line).*

131

132 In the SFP scenario (Figure 1c), bovine meat production slowly decreases after peaking and  
 133 reaches a new equilibrium below the reference value at 77% of the reference—but roughly 1.5 times  
 134 the indicated production at 52% of the reference. This is because as milk consumption decreases by  
 135 13%, and once the dairy cow stock is adjusted in response, the dairy supply line produces one calf per  
 136 dairy cow per year, of which only every fifth calf is required to replace aging cows. The other four  
 137 calves enter the feeder cattle stock to prevent milk overproduction. They are fattened for the  
 138 minimum time required by law but nevertheless generate bovine meat—for which demand is low,  
 139 per SFP recommendations.

140 In the PHD scenario (Figure 1d), bovine meat production, after the initial spike, decreases to  
141 a new equilibrium at around 57% of the reference, where it eventually meets indicated meat  
142 production per PHD recommendations. Here, bovine meat production follows the reduced  
143 consumption, again with a time lag.

144 In both scenarios, the environmental impact of food production and consumption declines  
145 versus the reference, following milk and bovine meat production. After the peak on introducing the  
146 new diets, CO<sub>2</sub>-equivalent emissions from milk and bovine meat production decline to ~86% of the  
147 reference in the SFP scenario, and ~63% in the PHD scenario. The SFP scenario thus creates high  
148 unnecessary environmental impact and unnecessary inefficiencies in the production system.

#### 149 [A wider phenomenon? Current national nutrition recommendations in Europe](#)

150 To assess whether our simulations are limited to Switzerland, we reviewed Food-Based  
151 Dietary Guidelines for milk and dairy products and for meat in 32 countries in Europe (European  
152 Commission, Tables 7 and 8; see supplementary materials) and analyzed whether (1) national milk  
153 and bovine meat nutrition recommendations correspond with the PHD and (2) the recommendations  
154 consider the milk–bovine meat link (Table 1).

155

156 <<Table 1 about here >>

157

158 Only Bulgaria's, Denmark's (FVM, 2021) and Malta's nutrition recommendations align with  
159 the PHD. Twenty-one countries' recommendations are misaligned, and seven provide insufficient  
160 data for analysis. Only six countries (Austria, Bulgaria, Denmark, Estonia, Malta, Netherlands)  
161 consider the milk–bovine meat link. The remainder either disregard it (mainly based on  
162 recommendations to eat white meat, fish, and vegetal substitutes versus bovine meat) or lack clear  
163 recommendations. Overall, national nutrition recommendations lean toward promoting white-meat  
164 and minimizing red-meat consumption while simultaneously recommending, on average, two to  
165 three portions of dairy per day. If fully adopted, these recommendations would cause similar  
166 imbalances between consumption and production as described in the SFP scenario.

#### 167 Discussion

168 Policies should empower consumers to make informed food choices, thereby fueling demand  
169 for sustainable and healthy diets (Webb et al., 2020). This is particularly pressing in high-income-  
170 country contexts. Policymakers and consumers increasingly recognize that meat consumption must  
171 be reduced; however, they are unclear on which meat to reduce and/or how to replace it. Thus,

172 consumers often replace meat with dairy versus plant-based options (European Commission, 2018).  
173 As illustrated in the SFP scenario, such consumption patterns require more dairy cows on lactation,  
174 causing an excess of calves born to the dairy stock and thus increased bovine meat production.  
175 Respecting links between food co-products like milk and meat is not only critical for the dairy food  
176 chain but for all food value chains in which such co-products are generated.

177           There are also trade-offs between increasing human health and reducing environmental  
178 impacts through diets. White meat is prioritized by many nutrition recommendations. The fewer  
179 greenhouse gasses emitted from white meat production versus red meat production (FAO, n/a) is  
180 valuable; however, the same recommendations often suggest maintaining current dairy-  
181 consumption levels, ignoring the milk–bovine meat production link and undermining intentions to  
182 decrease greenhouse gas emissions through reduced meat consumption. In addition, ruminants  
183 differ from other livestock in that their nutrition—in extensive grassland-based production systems—  
184 can avoid competition between crop production for animal feed and for direct human consumption  
185 (e.g., Schader et al., 2015). Feed-food competition would thus favor bovine meat production over  
186 white meat, chicken meat in particular.

187           Finally, there is a trade-off between meeting environmental goals and ethical standards for  
188 animal welfare. Replacing red meat with dairy products to decrease greenhouse gas emissions leaves  
189 excess calves. Regulations prevent slaughtering of excess male calves. Artificially increasing the  
190 proportion of female calves (e.g., Hayakawa et al., 2009) might reduce the share of male calves, but  
191 the problem of bovine meat oversupply remains.

192           Our analysis also entails limitations. The model’s simplicity is important for analytical clarity.  
193 Additional detail could, for example, include explicit modeling of bovine meat production systems  
194 such as suckler cattle; however, this would reinforce the oversupply problem in scenarios such as the  
195 SFP. The suckler cattle system currently accounts for ~15% of bovine meat production in Switzerland  
196 (SBV, 2021) and can react more directly to changes in demand, but does not buffer milk–bovine meat  
197 demand imbalances. Moreover, we assume zero price elasticity—consumers simply adopt the  
198 recommended diet. In reality, excess bovine meat would cause price reductions, restimulating  
199 demand and exacerbating policy resistance.

200           Further, our model’s aggregated nature prohibits differentiation between livestock  
201 production practices with their varying environmental impacts. Other animal breeds, different milk  
202 production systems, and/or varied climatic and topographic conditions do not affect the milk-meat  
203 link. However, the environmental impact of milk and bovine meat production would indeed change.  
204 Environmental impact varies substantially among producers of the same product (Poore & Nemecek,  
205 2018), depending e.g., on agricultural practices around animal breeding, nutrition, housing, and

206 manure management. The local context is thus less critical when it comes to the milk-meat link but  
207 particularly relevant when it comes to greenhouse gas emissions.

208           Still, environmental impact reductions from livestock production practices are limited, and  
209 even the lowest-impact animal products typically have greater impact than plant-based products  
210 (Poore & Nemecek, 2018). Milk and bovine meat production in Switzerland are examples of largely  
211 self-sufficient production systems, and we tested the PHD scenario without trade to focus on insights  
212 about the biophysical feasibility of nutrition recommendations. These points hold for most high-  
213 income countries and are likely even more pointed in countries less well-suited for ruminants than  
214 Switzerland. Finally, we did not investigate the potential of transitioning to plant-based alternatives  
215 for both milk and meat; the above issues can be alleviated by increased adoption of plant-based diets  
216 (Sun et al., 2022).

217           The biophysical feasibility of nutrition recommendations illustrates the need for operational  
218 understanding of the interlinked food production and consumption processes. It is difficult for food  
219 system actors to anticipate their dynamic implications including its time delays on production, health,  
220 and the environment. Further, implementation of such understanding requires coordinated and  
221 collective actions (Struben, et al., 2020) and interventions across policy domains, actors, and needs  
222 to overcome barriers. First, producers base their production decisions on incentives. Current  
223 incentives in high-income countries typically promote animal over plant production. New incentives  
224 aligned with the PHD thus require redesigned policy instruments (Willett, et al., 2019). Second,  
225 policy- and decision-makers responsible for designing these instruments must incorporate goals of  
226 different domains (e.g., agriculture, environment, health; Candel & Pereira, 2017). Thus, they must  
227 balance the interests of various actors. Finally, nutritionists need to become aware of the biological  
228 link and understand its dynamic consequences. They act as multipliers of nutrition recommendations  
229 towards consumers and thus are crucial to implement the PHD in society. Summarizing, even if actors  
230 understand the link, understanding its dynamic consequences across policy domains is crucial for  
231 good policy design and implementation of national nutrition recommendations aligned with the PHD.

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290 *Table 1: Compatibility of national nutrition recommendations with the planetary health diet (PHD) and with the milk–bovine*  
 291 *meat production biological link. To assess compliance with the PHD, we followed Sun, et al. (2022) value of 7 (range 0–28)*  
 292 *grams of bovine meat/person/day, and one portion—i.e., 250 (range 0–500) grams—of milk or milk*  
 293 *equivalents/person/day.. To assess consideration of the biological link, we used Sun et al.’s (2022) daily bovine meat–milk*  
 294 *consumption ratio of 0.03.*

	Quantitative recommendations available for consumption of...		Recommendations in line with PHD			Recommendations considering milk–bovine meat production biological link	
	Dairy	Meat	Confirmed	No specific recommendations provided	Not in line	Confirmed	Unclear, due to lack of transparent recommendations
Austria	✓	✓			✓	✓	
Belgium-Flanders				✓			✓
Belgium-Wallonia	✓	✓			✓		✓
Bulgaria	✓	✓	✓			✓	
Croatia	✓	✓			✓		✓
Cyprus	✓	✓			✓		✓
Czechia				✓			✓
Denmark	✓		✓			✓	
Estonia	✓	✓			✓	✓	
Finland	✓	✓			✓		✓
France	✓	✓			✓		✓
Germany	✓	✓			✓		✓
Greece	✓	✓			✓		✓
Hungary	✓	✓		✓			✓
Iceland	✓	✓			✓		✓
Ireland	✓	✓			✓		✓
Italy	✓	✓			✓		✓
Latvia	✓	✓			✓		✓
Lithuania	✓	✓			✓		✓
Luxembourg	✓	✓			✓		✓
Malta	✓	✓	✓			✓	
Netherlands	✓	✓			✓	✓	
Norway		✓		✓			✓
Poland	✓	✓			✓		✓
Portugal	✓	✓			✓		✓
Romania	✓	✓			✓		✓
Slovenia	✓	✓			✓		✓
Slovakia	✓	✓			✓		✓
Spain				✓			✓
Sweden		✓		✓			✓
Switzerland	✓	✓			✓		✓
UK		✓		✓			✓

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