# Citizens' Attitudes toward a System of Responsibility Sharing for Asylum Seekers in Europe: A Replication Study

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#### Abstract

Four years after the unprecedented influx of refugees to Europe in 2015/2016, Europe still only has temporary solutions for refugee protection. The current regulations of the Common European Asylum System are not capable of handling another influx of refugees like that of 2015/2016. The negotiations for a reform have stagnated, despite ongoing debate since 2016. Asylum seekers keep crossing the Mediterranean, and in pursuit of solutions, political tension appears strong. A series of studies of citizen's reactions to the refugee crisis in Europe have documented an increase in demands for restrictions and border controls. But beyond immediate reactions, much remains unknown about citizen preferences over specific asylum policies.

The research question posed here is: Do citizens support a European system of responsibilitysharing for the reception of asylum applicants even if that means accepting more applicants? A study conducted in 15 European countries in the early spring of 2016 found broad-based support for responsibility-sharing of asylum seekers. The purpose of this thesis is to test if that finding replicates. A tougher test of the original study is possible through within-country comparison in a context where the situation concerning asylum seekers has changed substantially. This contextual change is utilized with the objective of extending the knowledge introduced by the original authors. The replication data was collected through a survey experiment in the Norwegian Citizen Panel Wave 16 (fall 2019). How citizens make the tradeoff between responsibility-sharing and accepting more applicants to their country, is determined through a set of randomly assigned manipulations.

Comparison of cross-national data collected in 2016 and data collected among Norwegian respondents in 2019, show that the number of received asylum applications is important when citizens form their preferences, but responsibility-sharing is decisive for the majority of citizens. The data collected for this thesis successfully replicated the findings from the original study. The conclusion is that citizens still support a European system of responsibility sharing for the reception of asylum applicants even if that means accepting more applicants.

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## 1. Introduction

There is a lack of responsibility-sharing in the handling of asylum applications to Europe. The shortage of such a mechanism became particularly obvious during the Refugee Crisis of 2015/2016. A reform of the Common European Asylum System (CEAS) has been debated since the refugee crisis, but so far without results. Knowledge about what mechanisms for responsibility-sharing citizens would support is an important supplement to this debate. However, attitudes toward international agreements regarding immigration policy have received little scientific attention. A key study addressing this question is Bansak, Hainmueller and Hangartner (2017a). Its findings were surprising to many. At the height of the refugee crisis there was broad-based citizen support for responsibility-sharing across 15 European countries. This study is a solid piece of comparative research, but it is a one-off. In social science we typically want to base our knowledge on broader grounds, especially on an issue as controversial as this. A replication of Bansak, Hainmueller and Hangartner's (BHH) survey experiment can thus be a valuable contribution. Moreover, as BHH's study was conducted in the context of the refugee crisis, a replication seems even more appreciable as the situation has changed. The annual number of asylum applicants to Europe since 2017 is almost half the number received in 2015 and 2016 (Eurostat 2019a). The allocation mechanisms presented for BHH's respondents would thus have very different implications for some of the countries surveyed in their study today versus the time of their data collection. In this thesis, I make use of this contextual change to perform a tougher test of the finding brought to light by Bansak, Hainmueller and Hangartner.

The objective of this thesis is to replicate BHH's study. This is pursued in three parts. The first part is a verification of their results. A separate analysis of the data they collected in 2016 will be carried out. The second part is a direct replication. New data is collected through an "exact" replication to test whether their findings are replicated under different contextual circumstances. The third part is an extended replication. New data is collected under different contextual contextual circumstances with updated information to reflect today's situation. BHH's conclusion is based on cross-national comparison of data collected in the early spring of 2016. This study presents a within-country comparison of the data collected by BHH and data collected exclusively for this thesis in the fall of 2019, in a country where the situation concerning received asylum applications has changed substantially.

#### 1.1 Focus and Scope

The starting point for this thesis was the pronounced lack of responsibility-sharing in the handling of asylum applications to *Europe* during the refugee crisis. The focus of this thesis is thus on European policy, as opposed to other national/global policies such as resettlement refugees (quota refugees). Obviously, these debates and policies are highly related, so some national and international discussions will also be touched upon.

The crucial agreement concerning handling of asylum applications in Europe is *the Dublin Regulation*. The Dublin Regulation says that an asylum seeker has to file his or her application in the European country of first entry. This system leads to a disproportionate distribution of asylum applications. In their survey experiment, BHH found that Europeans prefer a distribution system of asylum applicants implying more responsibility-sharing. They prefer this over the existing system based on "first entry" in Europe.

The method applied here is *population-based survey experiment*. In order to determine whether citizens support a system of responsibility-sharing even if that means accepting more applicants, respondents are presented with a trade-off. The original authors describe this a clash between normative and consequentialist considerations. To determine which force overrides the other when the two are in conflict, they designed a set of randomly assigned manipulations. This involved informing the respondents about the numerical consequences of each of the allocation mechanisms they were presented with. The design for the new data collection carried out for this study builds directly on BHH's design. The four treatment groups constitute the independent variables in the analyses, and the dependent variable is the preferred allocation mechanism.

*Norway* was one of the major reception countries per capita in 2015, but ever since the number of received asylum applications has decreased considerably in Norway. This is happening during a time with more refugees in the world than ever before (UNHCR 2019). As a Schengen member, Norway follows EU rules when it comes to the handling of asylum applications. Norway was among the few countries in BHH's survey that took a greater share with the status quo allocation than they would if the applications were to be distributed according to a system founded on responsibility-sharing. Thus, the Norwegian respondents in BHH's survey did not have to face a trade-off between normative and consequentialist considerations. The data collected in Norway for the original study are not adequate to answer the second part of the research question posed for this thesis alone. However, the results from the other European countries are assumed to apply for Norway as well. As the situation has changed a new data collection allows to test this assumption explicitly within a country.

#### 1.2 Relevance

This thesis makes important empirical, theoretical, and methodological contributions to the existing literature. Empirically, little evidence exist about how citizens view and evaluate international institutions responsible for migration policies. In an effort to fill this lacuna, this thesis contributes with valuable insight to citizens' attitudes toward responsibility-sharing of asylum seekers in Europe.

Theoretically, the thesis brings forward assumptions and theories from several fields within public opinion studies. First of all, it illuminates the original author's argument concerning the conflict between normative and consequentialist considerations for the formation of preferences towards asylum policies. In addition, the findings of the thesis inform the general field of attitudes toward immigration, as well as the more specific field investigating the refugee crisis' effect on public opinion. Moreover, it builds on Michael Tomz' (2004) theory about how citizens form their preferences about international agreements.

Methodologically, the study is designed in a systematic manner in order to test BHH's finding in several ways. The combination of a direct and extended replication in the same data collection makes this a unique study. The respondents interviewed by BHH in 2016 and the data collected for the direct replication in 2019 are exposed to the same exact treatment, which arrange for a comparison of the same treatment, within the same country, but in a different context. In addition, the extended replication allows for comparison of the results among respondents prompted with different treatments within the same country and context. When the group in the direct replication is compared to the groups in the extended replication, the effect of the treatment can be tested explicitly. This carefully developed design demonstrates the value of replication studies.

#### 1.3 Research Question and Overview of the Structure

I want to find out what the support is among ordinary citizens for responsibility-sharing in the handling of asylum applications to Europe, and how they make the trade-off between normative and consequentialist considerations. I ask the following research question:

Do citizens support a European system of responsibility-sharing for the reception of asylum applicants even if that means accepting more applicants?

Chapter 2 provides insight into the empirical and theoretical background for the thesis. This includes the CEAS, public opinion research, the original study and why it should be replicated. The hypotheses for each of the three replications forming the thesis are also revealed here. Chapter 3 concerns the method and study design. The method and design of the original study is explained first, before population-based survey experiments are briefly discussed and different forms of replication are clarified. The design for each of the three studies are then presented. The subsection on the extended replication is further divided in four parts. These parts explain the refugee crisis, the succeeding policy shifts and the situation concerning asylum applicants when the replication study was designed. The fifth section of chapter 3 introduces the data material. BHH's data is described first, followed by the replication data and a discussion regarding the use of weights in survey data. The results are presented in chapter 4, after which they are discussed in chapter 5. A summary of the thesis and conclusion answering the research question follows in chapter 6.

## 2. Empirical and Theoretical Background

This chapter describes the background of the study. I first present the main elements of the European Asylum System which is the main topic of study. I then turn to describing existing knowledge about public opinion towards asylum policies and international agreements. The study to be replicated will be presented before the hypotheses are laid out.

#### 2.1 A Common European Asylum System (CEAS)

Free movement of capital and labor within the EU is the very foundation of the Union. An important step in creating a borderless internal EU is the Schengen Agreement. In order to assign responsibility for the processing of asylum applications to Europe following the Schengen Agreement, the Dublin Convention was established in 1990. Norway entered the Schengen agreement, and thus the Dublin Convention, in 2001. It was replaced by the Dublin II Regulation in 2003, and the Dublin III Regulation in 2014. The main purpose of the Regulation was efficient handling of applications. It was not designed to ensure fair sharing of responsibility (Radjenovic 2019).

The status quo of the Dublin regulation is that an asylum seeker is generally required to submit their application in the country through which they first entered Europe. In addition to the Dublin Regulation the CEAS consist of the EURODAC regulation, a common European database of fingerprints, and three other directives for cooperation. To ensure quality decisions, in particular greater protection of unaccompanied minors and victims of torture, a common Asylum Procedures Directive has been agreed on. Fundamental rights, such as housing, are ensured under the Reception Conditions Directive. Lastly, the Qualification Directive clarify the grounds for international protection and improve integration of those entitled to protection (European Commission, n.d).

Even though the CEAS regulations proved insufficient to handling the influx of refugees in 2015/16, countries have not been able to come to agreement on a new set of regulations. The European countries' refugee policy is de facto decided nationally, and it has remained so despite attempts by the EU to change this. The negotiations for a Dublin IV Regulation seem to have stagnated, despite ongoing debate since 2016. Such a reform is a prerequisite for a greater reform of the CEAS – which is crucial considering the high numbers of refugees and migrants Europe is facing in the future (Henrekson, Sanandaji, and Öner 2019; Lassen and Lee

2019; Rasche 2019). The focus of the data collection carried out for this thesis is limited to the Dublin regulation specifically.

#### 2.1.1 Norway's Position in the Negotiations

As a Schengen member, Norway has the right and the obligation to apply common EU rules such as police and legal cooperation on criminal cases, visa rules and rules on controlling persons crossing the external Schengen border. Primarily, this has implications for the police, prosecuting authorities, and the immigration authorities (Ministry of Foreign Affairs and Ministry of Justice and Public Security 2018). When new rules are developed for the Schengen acquis, the Commission is obliged to consult Norway in the same manner as other EU countries. Norway is entitled to take part in the formulation of new provisions, and this participation takes place in the Mixed Committee (the EU member states, the Commission, Norway, Iceland, Switzerland and Liechtenstein). After consultations in the Mixed Committee, rules have to be adopted by the EU member states in the Commission. Norway may then decide on an independent basis whether to adopt and incorporate those rules into Norwegian law (Ministry of Foreign Affairs and Ministry of Justice and Public Security 2018). However, Norway is not a formal partner in the development of the migration and asylum policy of the EU, even though such policies have clear consequences for Norway (Ministry of Foreign Affairs and Ministry of Justice and Public Security 2018). When the Commission put forward a proposition for reforming the EU's asylum policy in the summer of 2016, Council President at the time, Donald Tusk, pronounced that the leaders of the EU would get back to the reform of the Dublin regulation in December that year, aiming at a new agreement in the beginning of 2018. Norway did not participate in those negotiations, "but provided some input" (Ministry of Foreign Affairs 2017). Those negotiations will be elaborated on in the section on Europe's response to the refugee crisis in the next chapter.

#### 2.1.2 Other Countries' Stance

The first steps toward a common European migration- and asylum policy were taken more than 20 years ago. Still, it remains unfinished. The opposition to surrender decisional power to the European level concerning population and territory, may be explained by the fact that these are existential issues for all states. It is a tense issue of dynamics between the nation state and the supranational level. This tension has been manifested in locked positions, distrust and inertia in the negotiations for a common migration and asylum policy (Pinyol-Jiménez 2019, 38; 40).

The European Parliament is not the main actor in these negotiations, the member states are, of which several have demonstrated little interest. Hungary has refused to accept a single refugee through EU's distribution system. Together with Poland, they are at the forefront to oppose all plans for a common asylum policy. The two other Visegrád countries, Slovakia and the Czech Republic, are also determined to refuse a uniform asylum policy that will force them to accept asylum seekers. Austria is another member mentioned by political analysts as difficult to discuss a settlement with (Knutson 2019; Rosén and Olsson 2019, 7; Stenberg 2019, 8). The three Baltic countries would hardly be likely to accept such an agreement, considering a total number of 685 received asylum seekers in 2018 (Eurostat 2019a). Sweden, on the other hand, has sought to initiate a more uniform asylum policy with the EU even long before the refugee crisis of 2015. The French President Emmanuel Macron has proposed a cooperation similar to the cases of Schengen and the Eurozone, where a common settlement was not possible. An agreement including only some of the EU countries may be the most prominent solution in this matter (Knutson 2019; Rosén and Olsson 2019, 7; Stenberg 2019, 8). France, Germany, Italy and Malta met in September 2019 to discuss a temporary and voluntary system for the relocation of asylum seekers. France and Germany said they would receive twenty-five percent each of people rescued at sea. Italy agreed to host up to ten percent, as they had already received tens of thousands. Spain rejected the new system (Nicolás 2019). A more permanent proposal was sent out from Berlin to the other member states in November 2019. A key aspect of this proposal was to terminate the Dublin regulation. The document suggests that "The decision on which country would be responsible would be taken on the basis of a "fair share" through factors such as population size and GDP", and also include suggestions on matters such as access to the welfare state (Barigazzi 2019). Commission President Ursula von der Leyen has promised a new migration package in the first half of this year, 2020 (Schulz 2019).

Swedish economists Henrekson, Sanandaji, and Öner (2019) have researched whether a common refugee policy is desirable for the EU Member States. They say that "Member States simply see the benefits of the current system". They emphasize how important it is for states to be able to control their own boundaries, monitor refugee's access to their territory and legally judge whether asylum seekers should be granted refugee status and financial aid.

When the EU failed to implement effective measures to deal with the refugee crisis in the fall of 2015, states began to exploit the opportunities the Schengen Agreement gives individual contracting countries to reintroduce border controls if they experience a serious threat to public order and internal security (Henrekson, Sanandaji, and Öner 2019).

Furthermore, they argue that a common migration policy is not an effective solution, and that such policies should be formulated at the national level, in collaboration with the regional and local levels. A compelling common EU refugee policy would fuel EU skepticism, they say.

#### 2.2 Public Opinion Research

Political science literature has in various ways shown that in democratic countries, policy responds dynamically to public opinion, and issue salience enhances this impact (e.g. Burstein 2003; Stimson, Mackuen, and Erikson 1995 refferred to in; Bansak, Hainmueller, and Hangartner 2016, 217). Frequently improved knowledge of public opinion is thus of great value. However, public opinion is just one of many important factors determining policy. With regards to foreign policy, public opinion seems to be of less interest. Ordinary citizens are typically not asked about their preferences for international agreements. By and large, the government is trusted to make the best decisions on behalf of the country with respect to foreign affairs. However, when it comes to asylum policy, domestic and foreign policies are linked in a particularly complex way. The decisions taken and agreements made on the international level all of a sudden affect people's everyday life. This is something policymakers and scholars of international agreements are not so used to. Hence, studies of public opinion about international agreements are rare.

There is a general lack of evidence regarding domestic support for the design of international institutions. This is a notable lacuna in the social science literature given that the successful functioning of international institutions hinges on whether their design is widely supported by domestic voters and upholds shared norms about equality and fairness (Bansak, Hainmueller, and Hangartner 2017a, 1).

There seems to be growing awareness concerning the role public opinion has with regards to international affairs. As political leaders are responsive to the public, the lack of knowledge regarding public opinion about international agreements may hinder progress in the development of international institutions. There is one big, important study on this specific topic. Namely the one cited above. An article authored by Bansak, Hainmueller, and Hangartner (2017a) examines what type of common asylum regime Europeans would support.

This is the study replicated in this thesis. The article was published in Nature Human Behaviour, a well reputed journal, and the authors are among the world's most prominent scholars of both survey experiments and immigration policy. They are experts in these fields and have published a vast line of research in a number of high-ranking journals. What they find in this study is a great contribution both for theory and policy. A replication of their survey experiment is thus an opportune contribution.

This section seeks to clarify where this study belongs in relation to existing public opinion research. A summary of the literature on public opinion about immigration will be given first. It is followed by a brief review of some research done where international agreements and other policy issues intersect, as studies investigating public opinion about international agreements regarding immigration policy are lacking.

#### 2.2.1 Attitudes toward Immigration

Hainmueller and Hopkins (2014) have reviewed a wide range of studies explaining mass attitudes toward immigration in North America and Western Europe. As far as individual-level approaches go, they conclude that the labor market competition hypothesis lack empirical support, and they confirm that having more education correlates with less restrictive immigration views. With regard to sociotropic approaches, they verify that pre-existing antiimmigrant sentiments lead to overestimation of the foreign-born population and more negative evaluations of the state of the economy. They also evaluate research emphasizing attitudes toward social aggregates to be supported empirically. The literature is not consistent on how group-specific negative attitudes are, but they confirm that prejudice and ethnocentrism are linked to increased support for restrictive immigration attitudes. They also verify that information environments and elite rhetoric play central roles in explaining immigration attitudes and political ideology needs to be explored further (Hainmueller and Hopkins 2014, 241-245).

In general, citizens holding right-wing or conservative ideologies are more likely to oppose immigration (e.g. Bansak, Hainmueller, and Hangartner 2016, 219; Castelli Gattinara 2017; Hainmueller and Hiscox 2007, 406). "Voters have political value systems that determine how they process information and evidence to reinforce their preexisting views" (Mudde and Rovira

Kaltwasser 2018, 1686). Some citizens assess information and then adjust their attitudes, and others hold negative attitudes and then interpret all information in light of those predispositions. The first type is more pragmatic in that they weigh arguments, both pros and cons, before making up their minds. The latter type has a narrower mindset. On the matter of a policy reform implying more asylum applicants to one's society, the costs are weighed against international responsibility for refugee protection. Citizens with rightist predispositions are expected to oppose such a reform. Karreth, Singh, and Stojek (2015, 1196) call these citizens "more receptive to economic and cultural threats". They (2015) emphasize the importance of accounting for individual predispositions when theorizing how citizens form their attitudes toward immigration. In their examination of the competition/conflict and contact theories, they find that predictions following both theories are better assessed when individual-level ideological orientations are accounted for. Homola and Tavits (2018) reach a similar conclusion three years later: They find support for the contact hypothesis among leftist voters, but no support, or even increased perception of threat, among rightist voters.

#### 2.2.2 Attitudes toward International Agreements

The focus of this study is public attitudes toward a common European system of sharing responsibility for the reception of asylum applicants. Such a system would entail an international agreement, and hence what is under examination here is ordinary citizen's perception of an international agreement involving immigration policy. This is not a very common approach in the field of public opinion studies. International and domestic politics become interwoven as the consequences of international agreements affect people in a way that foreign affairs normally not do. This is a policy issue that brings about political awareness among ordinary citizens on a policy level where opinion studies are rare.

Michael Tomz (2004) is among the few researchers who explores the research area where public opinion and international agreements intersect. He develops and tests a two-factor theory for policy choice, claiming that the link from interests to preferences is conditional on information. Through various experimental approaches, Tomz has further explored the topic of public opinion about international agreements on a wide range of policy issues. Rho and Tomz (2017) look at preferences for trade politics. Their experimental design is similar to that of this study, as "selfish policy preferences" and "altruistic values" are in conflict. They found that informing respondents about the distributional consequences of trade policies shifted

respondent's preferences and beliefs. Tomz, Weeks, and Yarhi-Milo (2019) focus on public opinion about the use of military force. They find that the public opinion matters to democratic leaders, and that security policy is important for the electorate. Tingley and Tomz (2019) investigate how the Paris Agreement affect public support for climate change policies. Their results show, among other things, that Americans across the political spectrum were far more likely to favor policy change after the government had agreed to take part in the Paris Agreement.

#### 2.2.3 The Original Study

The research question for the article replicated in this thesis was "What type of common asylum regime would Europeans support?". The background for BHH's study was the lack of a fair responsibility-sharing mechanism among the "Dublin countries"<sup>1</sup>, which is one of the reasons the refugee crisis became so intractable. The Dublin regulation determines the allocation of asylum seekers coming to Europe. Under the current regulations, the country an asylum seeker first enters is responsible for registering the asylum claim. This allocation rule leads to a "disproportionate burden for the external border countries of the European Union" (Bansak, Hainmueller, and Hangartner 2017a, 1). In their survey, respondents could choose between three allocation rules. The first alternative was the status quo; based on the country of first entry. The second was the same number of applications for every European country. The third option was proportional to the country's capacity; defined by population, GDP, unemployment rate, and number of past applications. The theoretical assumption forming the basis for BHH's experimental study is that respondents would face a conflict between consequentialist considerations and norms of distributive justice:

Respondents who care mostly about the consequences of the asylum policy will likely prefer the allocation rule that brings the fewest asylum seekers to their country. However, respondents might also be driven by normative considerations and care about fairness in the design of the asylum allocation mechanism (Bansak, Hainmueller, and Hangartner 2017a, 2).

<sup>&</sup>lt;sup>1</sup> "By 'Dublin countries', we refer to all European Union member states that currently apply the Dublin Regulation, as well as Norway, Iceland, Switzerland and Liechtenstein, which are part of the European Free Trade Association. Denmark has a separate but similar agreement with the European Union" (Bansak, Hainmueller, and Hangartner 2017a, 1).

"Equal allocation" and "proportional to each country's capacity" both stem from the literature on distributive justice. The proportional allocation mechanism is grounded in the maxim of proportional equality: "Equals should be treated equally, and unequals, unequally in proportion to relevant similarities and differences" (Aristotle cited in Gätcher and Riedl 2006, 590 and Moulin 2002, 291). BHH expect to find support for proportional allocation, as previous research suggest that people are attracted to this idea. Among others, they refer to Herrero, Moreno-Ternero, and Ponti (2010), where the proportional rule was proven to be favored by the vast majority of respondents in their experimental study of conflicting claims. It also performed very well in describing the choices of the respondents in a questionnaire study conducted by Bosmans and Schokkaert (2009). The equal allocation mechanism is grounded in the principle of numerical equality. It may be attractive to some respondents because of its simplicity and general familiarity with this principle. BHH's survey design, which will be described in chapter 3, consist of a set of randomly assigned manipulations where some of the respondents are presented with the numerical consequences of each allocation mechanism. The respondents preferring the option resulting in the lowest number of asylum seekers could then easily pick the alternative showing the lowest number. This way, the authors seek to identify which force would override the other: consequentialist or normative considerations (Bansak, Hainmueller, and Hangartner 2017a, 2-3).

The results from their survey experiment is as follows. In the baseline group, most Europeans (72%) support a proportional distribution of asylum seekers among countries. The support for this mechanism ranges from 58% in Germany to 87% in Greece. This is surprising, they say, as most countries would receive more asylum seekers than today. Only 18% prefer the country of first entry, which has been status quo since the 1990s. Only 10% prefer an equal allocation (2017a, 3). The results from the condition given policy information is virtually identical to the baseline group. Prompting the respondents with numerical consequences, on the other hand, has an important impact on the support for proportional allocation. If the consequence of proportional allocation is a reduction in the number of applications to their country, support for this mechanism increases. If the consequences imply higher responsibility for their country, support for proportional allocation glay a major role in shaping preferences for allocation of asylum applicants. However, a majority of respondents (56%) still prefer proportional allocation even after having been presented with the numerical consequences of such a policy reform (2017a, 4). BHH emphasize that their results suggest firm ground for greater

cooperation among European countries, and that this has important implications for theory and policy. As long as the burden- and responsibility-sharing is fairly shared across Europe "voters would tolerate an increase in the number of asylum seekers allocated to their own country" (Bansak, Hainmueller and Hangartner 2017a, 5). Data presented by BHH also show public support for increasing the number of applicants granted asylum in the respondent's own country. They (2017a, 1) say that "across the 15 European countries we surveyed, not a single one has a majority population willing to accept more asylum seekers with open arms". This is emphasized to show that even though states could collectively benefit from coordinating humanitarian protection in order to avoid chaotic refugee flows, each country also has an incentive to free ride.

The main conclusion, and finding to be replicated in this study, is: A majority of citizens prefer proportional allocation of asylum applicants over the status quo allocation mechanism and this majority support persists even among respondents who were made aware that moving to proportional allocation would increase the number of asylum seekers allocated to their own country. Informing respondents that moving to proportional allocation would mean an increase in the number of asylum applicants allocated to their country, is expected to lead to a decrease in the support for this mechanism. Support for proportional allocation is expected to increase when the consequence of moving to this mechanism is a reduction of applicants to the respondent's country. To sum up, informing the respondents about the consequences of the allocation mechanism has an important impact, but a majority would still prefer proportional allocation over the Dublin regulation.

#### 2.2.4 The Refugee Crisis' Effect on Public Opinion

National and international crises are often referred to as "exogenous shocks". Such events often lead to shifts in public opinion. This is the theoretical starting point for Nordø and Ivarsflaten (2019) when they examine the effects of the Refugee Crisis on public opinion toward immigration.

The first studies based on the refugee crisis have been indecisive, with some public opinion researchers referring to the absence of attitudinal effects of the refugee crisis (Esaiasson et al., 2016; Hellevik and Hellevik, 2017), and other researchers of electoral competition mainly concluding that the influx of asylum seekers shifted electoral support to the right (Dustmann et al., 2018; Mader and Schoen, 2019; Dinas et al.,

2019). Despite the inconclusive empirical field, the theoretical expectation is clear. The dominant group threat theory postulates that out-groups are likely to generate a sense of threat for ingroup members, leading them to express exclusionary attitudes (Albertson and Gadarian, 2015a; Forbes, 1997). (Nordø and Ivarsflaten 2019, 64).

Nordø and Ivarsflaten's (2019) results confirm this theoretical expectation, but they also suggest that this negative effect had a limited duration. They use the label "perturbation effect", introduced by Sniderman et al. (2019), as they show that attitudes reverted back to "baseline levels" after the refugee crisis was under control (Nordø and Ivarsflaten 2019, 65-66). Hangartner et al. (2019) investigate the effect of the 2015 Refugee Crisis on attitudes, policy preferences and engagement. They find the following:

direct exposure to refugee arrivals induces sizable and *lasting* increases in natives' hostility toward refugees, immigrants, and Muslim minorities; support for restrictive asylum and immigration policies; and political engagement to effect such exclusionary policies (2019, 442, emphasis added).

This study, claiming to identify long-term consequences, was done one year after the massive influx to Greece stopped with the implementation of the EU-Turkey Agreement of March 2016 (2019, 444). This means that Nordø and Ivarsflaten's finding is not contradictory to Hangartner et al. (2019) and other earlier published articles, as any possible perturbation effect had not yet reached baseline after the shock when the other studies were conducted. This thesis will append this line of research in that it compares data collected toward the end of the Refugee Crisis to data collected 3.5 years later. Any difference in the attitudes toward a common European system for the reception of asylum applicants might possibly be ascribed to the effects this exogenous shock had on public opinion.

#### 2.3 Why Replicate the BHH Study

First of all, cumulation, to build upon existing research by adding new material, is a central part of scientific activity. Cumulation is facilitated by three elements: standardization, replication and transparency. Replication takes place at the beginning of a study as a way of verifying findings and after a study to test the validity (Gerring 2011, 91-92). The knowledge BHH's study contributes to is one of several important foundations for ongoing policy design. It has not been replicated before, therefore a replication of this study is an important scientific

contribution in itself: "Replication is important simply because there is agreement among scientists that replication is important" (Schmidt 2009, 584).

Second, this replication study allows for a tougher test of BHH's conclusions. Their study from 2016 was based on one single data collection. In a cross-national study, they found that a majority of Europeans would support a proportional allocation of asylum seekers. Based on comparison across countries, they suggest that this support persists even when respondents are made aware that it would mean more asylum applicants to their country. This replication study contributes with a new data collection allowing for comparison within one of the countries in BHH's sample. At the time when BHH collected data for their study, the proportional allocation alternative would mean less asylum applications to Norway than status quo. Because Norway was one of the major European reception countries per capita in 2015, the Norwegian respondents in the original survey that were exposed to the numerical consequences did not have to make a trade-off between consequentialist considerations and norms of distributive justice. The alternative based on proportional allocation was the option entailing the lowest number of applicants to Norway. As shown by Table 2.1, the consequences of the "proportional"-alternative would lead to 800 asylum applications less than what status quo was in 2015. Today, the situation is different. The number of asylum applications Norway received relative to other European countries in 2018 is much lower than the relative number in 2015. Norwegian respondents actually have to make a sharp trade-off between consequentialist considerations and norms of distributive justice when they choose which allocation mechanism they prefer. The fact that the same study can be conducted again in 2019 with this trade-off included, without breaking the rule of no deception, calls for an interesting replication. A second data collection within one country will shed more light on the original author's theoretical assumptions.

Table 2.1	Numerical (	Consequences b	v Each	Allocation	Method,	Norway	2015 a	and 2018
		1	•		,	•		

Number of Asylum Applicants	Status Quo	Same for All	Proportional
2015	31,115	43,223	30,330
2018	2,700	20,800	10,100

*Source:* 2015 data from Bansak, Hainmueller, and Hangartner (2017b, 35). 2018 data from Eurostat (2019a). Further details concerning the distribution key for calculating the proportional allocation can be found in appendix B.

A third reason for replicating this study is to test Tomz' (2004) two-factor theory. BHH's crossnational comparison showed that informing the respondents of the consequences had a clear impact on the support for proportional allocation. This is line with Tomz' theory: "preferences of citizens vary systematically with their exposure to the adjustment costs and reputational benefits of compliance". I can test this effect through within-country comparison. The respondents are given different numerical consequences within the same sample and context in the new replication data. This allows for testing the effect of both higher and less costs implied for their country, as well as no exposure to the implied costs.

In addition, the situation in which BHH's data was collected was extraordinary, "at the height of the European refugee crisis" (Bansak, Hainmueller, and Hangartner 2017a, 5). Thus, there is some additional uncertainty attached to whether the findings will be replicated in more ordinary circumstances. An emerging literature has strived to understand the effects of the refugee crisis on people's attitudes, and most of them are pointing toward negative effects (e.g. Bjånesøy 2019b; Czymara and Schmidt-Catran 2017; Dinas et al. 2019; Hangartner et al. 2019; Mader and Schoen 2019). This replication study offers a better understanding of the potentially important contextual differences between the original study and the replication study.

#### 2.4 Hypotheses

The object of this thesis is to find out whether citizens support a European system of responsibility-sharing for the reception of asylum applicants even if that means accepting more applicants. This is pursued through three forms of replication. Each is laid out in different sections throughout the thesis. First; the verification, second; the direct replication, and third; the extended replication. In this section, hypotheses involving precise measures for each will be presented in turn.

Before the hypotheses are presented, it is important to establish exactly what BHH base their conclusion on, as the basis of the replication must be the same as the original study. A closer look at the support for proportional allocation captured by BHH is expedient. The overall conclusion of the original study was:

A large majority supports an allocation that is proportional to each country's capacity over the status quo policy of allocation based on the country of first entry. This majority support is *weakened but persists* even among a randomly assigned subset of respondents who were made aware that moving to proportional allocation would increase the number of asylum seekers allocated to their own country (Bansak, Hainmueller, and Hangartner 2017a, 1, emphasis added).

A crucial element for the discussion of the hypotheses for the replication is to clarify what "*weakened but persists*" mean in actual numbers. One interpretation is that "majority support" simply mean more than 50% of the respondents – absolute majority. An alternative interpretation is that it means more support than the status quo allocation mechanism. Table 2.2 shows the support for proportional allocation in each treatment group for all the 15 countries in the original data, as reported in their supplementary information (Bansak, Hainmueller, and Hangartner 2017b, 30-33). Among the groups that received information about the consequences, only half the countries surveyed had a majority population that would support proportional allocation. However, as evident from Table 2.2 the pooled support for proportional allocation is thus more than 50% in all treatment groups when pooled across the countries surveyed. Even among the respondents that got to see the implied numbers, an absolute majority would prefer proportional allocation when all countries are pooled. This is line with what BHH state in their article. When discussing the results for respondents who were assigned to the consequence treatment, they highlight two key findings:

First, prompting respondents with the consequences clearly has an important impact on support for proportional allocation (...) Second, even when respondents see the implied numbers, a majority of 56% of respondents still prefer proportional allocation, despite the fact that it would increase the number of asylum seekers for most countries (Bansak, Hainmueller, and Hangartner 2017a, 4).

The basis for BHH conclusion that "this majority support is *weakened but persists*" is thus the average of the pooled results for group 3 and 4 in their data material. This will form the basis for judging whether the hypotheses for the extended replication are supported or not.

	Support for Proportional Allocation (%)					
	Group 1:	Group 2:	Group 3:	Group 4:		
	No policy	Policy	No policy	Policy		
Country	information, no	information, no	information,	information,		
	numerical	numerical	numerical	numerical		
	consequences	consequences	consequences	consequences		
Germany	57.92	62.57	68.73	67.72		
Hungary	76.22	74.03	91.27	87.62		
Sweden	64.21	62.38	71.80	74.26		
Austria	69.75	68.31	88.99	79.07		
Norway	71.99	64.57	74.97	73.71		
Switzerland	79.34	73.13	62.04	58.11		
Denmark	72.12	65.44	49.37	54.75		
Netherlands	70.32	75.04	45.24	42.84		
Greece	87.38	86.91	85.04	71.99		
Czech	68 22	61 18	20.08	25.25		
Republic	00.22	01.10	29.00	23.23		
Italy	78.74	64.15	42.47	35.22		
Poland	72.14	72.49	33.99	36.03		
Spain	80.08	72.77	45.46	47.39		
France	76.42	74.56	47.80	44.11		
United	60 79	57 58	31.03	27.95		
Kingdom	00.17	57.50	51.05	21.75		
Pooled	72.07	68.83	57.53	55.36		

Table 2.2 | Support for Proportional Allocation, All Countries in the Original Data c

Source: Bansak, Hainmueller, and Hangartner (2017b, 30-33).

Note: Green indicates majority support. The dashed horizontal line separates the countries that would see an increase versus a decrease when moving from the status quo to proportional allocation. The table shows the weighted estimates of percentage support for proportional allocation.

#### 2.4.1 Verification

Before collecting new data, a verification of BHH's results is required. A verification involves using the same data in order to check another researcher's reported results (Herrnson 1995, 453). The data collected in Norway by BHH is analyzed in isolation from the other country data. These results will form the basis for judging whether the hypotheses for the direct replication are supported or not. The verification of the data collected in Norway is expected to show the same results as those put in bold in Table 2.2. As the Norwegian respondents were not presented with a trade-off in the original data, the second part of the research question

("even if that means more applicants to Norway") cannot be tested in the verification. The hypotheses for the first part of the study are formulated as follows:

HO<sub>study1</sub>: The support among Norwegians for proportional allocation of asylum applicants match the results reported in the original study.

H1: The verification of the data collected in Norway for the original study deviates from the reported data.

 $HO_{study1}$  will only be supported and the verification be judged as successful should the verification show the exact same results as reported by BHH, presented in bold in Table 2.2.

#### 2.4.2 Direct Replication

After the verification, an analysis of independently collected data is used to study the same problem as the original study. Parts of BHH's study will be repeated. This is called a *replication*. A replication allows to see whether data was collected properly and whether generalizations are supported when tested on a different sample and at a different time (Herrnson 1995, 452). The results from the direct replication will be compared to the verification data obtained in study 1.

Group A in the replication study equals "group 2" in the original study. This group is labelled "No numerical consequences". Among the Norwegian respondents in this treatment group 65% preferred the proportional allocation. Given that my survey is carried out using the exact same treatment, and the results are compared to a sample obtained from the same population, I expect to find support for  $HO_{study2}$ . The only difference between the two studies should be that my sample is different, and that the data are collected 3.5 years later. The differences in the samples will be accounted for in the section on data material in the next chapter. When sample weights are employed, the difference in the results are expected to be explained by the contextual background of the data collection.

Group B equals "group 4" in the original study. This group is labelled "Numerical consequences no trade-off". When the Norwegian respondents were presented with the consequences of the different arrangements in 2016, 74% supported a proportional allocation. I expect to find the same result, ergo support for  $HO_{study2}$ . Any differences in the result from

BHH's study is expected to be explained by the time period that the data was collected in should  $HO_{study2}$  not be supported. The direct replication does not allow to test for the second part of the research question either.

H0<sub>study2</sub>: The treatment effect of prompting respondents with consequence numbers with no trade-off is within the 95% confidence intervals of the support among Norwegians reported in the original study.

H2: The treatment effect of prompting respondents with consequence numbers with no trade-off deviates from the effect in the original data.

A successful direct replication is indicated by a treatment effect within a 95% normality-based confidence interval of the results for Norway in the replicated groups in the original data. The treatment effect is expected to be positive. The exact support and corresponding confidence intervals are presented in Table 2.3

		Support for proportional
		allocation (95% CI)
Direct replication	Group 1, Norway	64.57% (58.8, 70.34)
Direct reprication	Group 2, Norway	73.71% (68.4, 79.02)
	Treatment effect	Positive
Extended replication	Group 3 & 4, pooled	56.45 % (50.47, 62.43)
	Treatment effect	Negative

Table 2.3 | Levels of Support for Proportional Allocation, Original Data

Source: Hainmueller (2017).

*Note:* CI based on N = 264 in each group, total N = 1057 in the replication.

#### 2.4.3 Extended Replication

At the time when BHH conducted their study, Norway were among the five countries surveyed that would see a decrease rather than an increase when moving from the status quo to proportional allocation. As the situation has changed, I now have the opportunity to test whether this finding holds when the trade-off occurs in a country where it did not occur in the original data. The extended replication thus targets the second part of the research question.

The results from the extended replication will be compared to the average of the pooled results for group 3 and 4 in the original data.

The extended replication groups are very much like group B, but the consequence numbers are different from the original study to reflect today's situation. They are labelled "Numerical consequences sharp trade-off" and "Numerical consequences sharp trade-off, UN info". The fourth treatment is designed to prompt respondents to consider the fairness of proportional allocation, and thus more support for this alternative is expected compared to the other groups. I expect more support for proportional allocation in group D compared to group C.

H0<sub>study3</sub>: The treatment effect of prompting respondents with consequence numbers with a sharp trade-off is within the 95% confidence intervals of the pooled results for the average of group 3 and 4 reported in the original study.

H3: The treatment effect of prompting respondents with consequence numbers with a sharp trade-off deviates from the effect captured in group 3 and 4 in the original pooled data.

A successful extended replication is indicated by a treatment effect within a 95% normalitybased confidence interval of the pooled results from group 3 and 4 in the original data. The treatment effect is expected to be negative, but still constitute majority support. The exact level of support and corresponding confidence intervals were reported in Table 2.3. Support for  $HO_{study3}$  would confirm that the overall finding in the original study applies to Norway in 2019. This would strengthen BHH's claim that citizens support the principle of responsibility-sharing even if it entails a higher cost for their country in form of more asylum applicants.

## 2.5 Summary

This chapter started by briefly discussing the current CEAS-regulations, Norway's negotiating position on this matter, and other European countries stance. Political leaders seem to believe that increasing the number of asylum applicants received by one's country is against the public opinion. This might be one of the explanations for why reaching a consensus on a reform of the CEAS and Dublin regulation is so difficult.

The literature review was then presented in four parts. The first part concern studies that investigate attitudes toward immigration more generally. Attitudes toward immigration have largely been examined within two distinct schools of political theory: The psychological threat-perspective and the economic interest-perspective. Despite distinct explanatory models, the conclusions reached in both schools point toward concerns about cultural impact (Hainmueller and Hopkins 2014, 24).

Whether public opinion matters more generally for foreign policy, is a well-explored topic in the field of international relations. Some say it does and others say it does not. Exploring this link is a normatively important task (Tomz, Weeks, and Yarhi-Milo 2019, 119-120). The second part of the literature review presented some research on public opinion toward international agreements. The nature of Tomz' (2004) two-factor theory for policy choice is that ordinary citizens reach one conclusion regarding international agreements based on normative principles, but often a different conclusion when the consequences implied for them are made clear.

Normative principles in relation to international agreements is a less developed school of thought in the literature on public attitudes toward immigration policy, but there is one important contribution. The third section of the literature review treated the study replicated in this thesis. Based on data from a big, experimental survey conducted in 2016, Bansak, Hainmueller, and Hangartner (2017a) show that there is majority support among Europeans for a distribution mechanism allocating asylum applications across Europe proportional to each country's capacity. This majority support persists even when respondents are made aware that moving to such an allocation mechanism would result in more applications to their country.

The fourth part of the literature review highlighted that findings regarding the effects of the refugee crisis on public opinion are pointing in different directions. Most studies find that the refugee crisis had a negative effect on people's views on immigration and attitudes toward immigrants. However, recent data from the Norwegian Citizen Panel show a perturbation effect. That is a move away from stable attitudes in response to a sudden exogenous shock. After a considerable amount of time has passed, citizen go back to their stable attitudes (Nordø and Ivarsflaten 2019). Like Nordø and Ivarsflaten's study, this thesis is also limited to explore the Norwegian context. The data collected for this study might either lend further support for the conclusions drawn by the majority of studies focusing on the effect of the refugee crisis on

public opinion: That it led to more hostile and exclusionary views toward asylum applicants. On the other hand, it may lend support for the findings made by BHH in 2016 and thus also support Nordø and Ivarsflaten's recent finding of a perturbation effect.

There are particularly four striking reasons for conducting a replication of BHH's study: First, the combination of the important findings elucidated by this study and the fact that this has only been done once, makes a replication of this study valuable in itself. Second, as the circumstances has changed drastically over the course of the 3.5 years since BHH conducted their survey, the current situation allows for a tougher test of their conclusion. Their conclusions are drawn based on cross-national comparisons. This study can test the same hypothesis within one country. Third, as some respondents in the replication data are prompted with numerical consequences involving no trade-off, whereas other are faced with a sharp trade-off, Tomz' two-factor theory can be tested on respondents in the very same survey. Lastly, BHH's data collection took place in the very special context of the European refugee crisis. This backdrop might have influenced public opinion.

In the section on hypotheses, exact measures for evaluating whether the three forms of replications are to be considered successful or not were laid out. The measures for the verification are based on the results presented for Norway in BHH's supplementary material. The measures for the direct replication are based on the results from the verification, but only the replicated groups (group 2 and 4 in the original data) are considered. The verification and direct replication do not allow to test for the second part of the research question, study 3 is designed for that. BHH's conclusion that the majority support for proportional allocation persists even when respondents are made aware of the consequences it would entail for their country is based on the pooled results. The measures for judging the extended replication are thus based on the pooled results for group 3 and 4 in the original data.

## 3. Method and Study Design

This chapter will begin by presenting the experimental survey design developed by BHH. The second section describes the general attributes of population-based survey experiments. Section 3 deals with the topic of replication. The procedure for this thesis will then be accounted for in section four. Section 5 introduce the data employed in the analysis. The original data are reported first, followed by the replication data collected exclusively for this thesis. Finally, whether or not to use sample weights in this type of analyses is expounded on.

#### 3.1 The Original Study's Design and Method

A detailed examination of the original survey experiment is expedient as this lay the foundation for the rest of the thesis. The data for the original study were collected from late February to early March 2016. 18,000 citizens of 15 European countries were asked about their preferences for allocation of asylum seekers. The 15 countries included in the original study represent traditional, major powers in the European Union as well as new member states. Both members of the EU and non-members that take part in the CEAS were included. The sample included countries with few as well as many asylum seekers, and both border and interior countries. Approximately 1,200 eligible voters were surveyed in each country. The survey was mostly conducted online, but also included some computer-assisted telephone interviews (Bansak, Hainmueller, and Hangartner 2017a, 1, 5; 2017b, 2).

The treatment groups constitute the four independent variables of the study. The dependent variable is the preference for allocation of asylum seekers. In each of the 15 countries surveyed, BHH's respondents were randomly split in four groups. Each group was assigned to one of four conditions. Table 3.1 provides a schematic overview of their experimental design. Before answering the question, all respondents were given the following introductory text:

Now, we would like to get your thoughts on policies toward asylum seekers in Europe (i.e. people who left their home countries and request legal safe-haven in Europe on the basis that they fear persecution in their home countries). European countries have adopted common regulations for granting asylum to refugees. We are interested to know your opinions regarding a number of asylum policy options that are currently being debated.

The respondents were then randomly assigned to one of four conditions. In group 1, the baseline condition, respondents were asked for their preferences without any additional intervention:

In your opinion, how should the number of asylum applications per country be determined?

The number of asylum applications allocated to each European country should be

- based on the country of first entry (e.g. asylum seekers are required to submit their asylum application in the European country in which they initially arrive).
- the same for every European country (e.g. asylum seekers are allocated such that each European country receives the same number of asylum applications).
- proportional to the country's capacity (e.g. asylum seekers are allocated to each European country depending on its population, GDP, unemployment rate, and number of past applications)."

In group 2 respondents were informed of the status quo policy and policy relevant arguments:

[Baseline] + Under current regulations, asylum seekers are generally required to submit their applications in the country through which they first entered Europe (i.e. the 'country of first entry'). The goal behind this policy is to maximize efficiency. However, some people have pointed out that the current policy puts an unfair burden on border countries that are more likely to serve as entry points for asylum seekers. Accordingly, they recommend allocating asylum applications either equally across all countries or based on each country's capacity.

In group 3, respondents were informed about the number of asylum seekers that their country would receive under each allocation, here exemplified by the numbers for Norway. The numbers were based off the actual number of asylum applications reported in 2015 by Eurostat (Bansak, Hainmueller and Hangartner 2017b, 5). This group did not receive information about the status quo policy or relevant arguments, just the following:

- [Baseline] + This would mean approximately 31,115 applications allotted to Norway.
- [Baseline] + This would mean approximately 43,223 applications allotted to Norway.
- [Baseline] + This would mean approximately 30,330 applications allotted to Norway.

Group 4 were given [baseline] + [policy-relevant information about the different allocation mechanisms] + [the number of asylum seekers that their country would receive under each allocation].

	A 1949 4							
	Condition 1:	Condition 2:	Condition 3:	Condition 4:				
	Baseline	Information	Consequence	Both treatments				
	(N=4530)	treatment	treatment	(N=4492)				
		(N=4438)	(N=4423)					
Introduction	Short introducto	ry text						
Information		Policy-relevant		Policy-relevant				
		information		information				
		about the		about the				
		different		different				
		allocation		allocation				
		mechanisms		mechanisms				
Question	To measure wh	at type of allocatio	on mechanism for a	sylum seekers they				
<b>`</b>	prefer	<b>7</b> 1		5				
Response	<b>O</b> based on the	e country of first e	ntry (e.g. asylum se	ekers are required				
options	to submit the	eir asylum application	on in the European c	country in which				
	they initially	arrive).						
	<b>O</b> the same for	• the same for every European country (e.g. asylum seekers are						
	allocated suc	allocated such that each European country receives the same number of						
	asylum appli	asylum applications).						
	<b>O</b> proportiona	proportional to the country's capacity (e.g. asylum seekers are						
	allocated to	allocated to each European country depending on its population, GDP,						
	unemployme	ent rate, and number	r of past applications	s).				
Consequence			<b>O</b> This would me	an approximately				
treatment			<b>31,100 applica</b>	ations allotted to				
		Norway.						
			• This would me	an approximately				
		43.200 applications allotted to						
			Norway.					
			• This would me	an approximately				
			<b>30.300 applica</b>	ations allotted to				
			Norway.					

Table 3.1 | The Experimental Design of the Original Study

Source: Bansak, Hainmueller, and Hangartner (2017a, 5).

*Note*: N = total across all countries surveyed. Randomization was automated, thus the investigators were blinded to the treatment assignment allocation during the survey administration. The conditions in the original study will be labelled with numbers throughout the thesis, as opposed to the conditions in the replication study, which will be labelled using characters.

#### **3.2 Population-Based Survey Experiments**

BHH's survey is designed with different manipulations that are randomly distributed to groups from the same sample representing a population. This approach is called a population-based survey experiment. The decisive feature of fully randomized experiments is internal validity. Equivalent groups are exposed to different stimuli, so when the groups are compared any differentiation can be explained by the stimulus. Experiments are thus well-suited for studying causal relationships. However, studying the effect of a binary variable on respondents' choices is normally not the purpose of sophisticated modern political science research. Instead, the logic of experimental control and high internal validity is utilized to generate experimental data relevant for the research question. This is achieved through a cautiously developed survey design (Lijphart 1971, 683; Morton and Williams 2008, 4; Shadish, Cook, and Campbell 2002, 7). The generalizability of experiments is normally low, and this is the strength of data collected through population-based surveys. Representative public opinion surveys feature high external validity among the population from which the sample is drawn. By combining survey and experiment, the data collection method employed in this thesis allows for utilizing the strengths of both methods, and at the same time eliminate many of the weaknesses they hold when carried out individually (Mutz 2011, 1; Sniderman and Grob 1996, 378; Shadish, Cook, and Campbell 2002, 5).

"By simultaneously ensuring internal validity and maximizing the capacity for external validity, population-based experiments may be unmatched in their ability to advance social scientific knowledge" (Mutz 2011, 157). Population-based survey experiments are particularly advantageous for research concerning policy-relevant issues. Research with a clear target and where the applicability is specified, is valuable when the purpose of the study is to influence policymakers. Mutz (2011, 158) highlights that more work than what might be presumed at first glance is necessary in order to profit from the advantages emphasized above. Both the design and execution of the data collection requires major effort.

Despite high expectations toward this method, population-based survey experiments are not flawless, and many of the standard data collection challenges remain. The bias and weaknesses of the data employed in this study will be discussed in section 3.5.

#### 3.3 Replication Study

Adding a brick here and another brick there without much regard for the space between them may result in an unstable building with weak parts, leakages and unnecessary parts that will require a major effort later on to effect their removal (Schmidt 2009, 591).

This thesis is composed of three essential forms of replication, which will be explained in the following. By building directly on BHH's article, this thesis aims to be a brick contributing to a stable building of research on how the public view a common European asylum system. The first part of this section will sort the different terms that can be put under the umbrella of reanalysis, explain what a replication study is, and the functions it can serve. The second part will describe the criteria for a replication and how these are met. This section is largely based on Brandt et al.'s (2014, 219) 36-question guide to the Replication Recipe and Schmidt's (2009, 585) functional approach to replication.

#### 3.3.1 Definitions and Aims

A secondary analysis uses the same data to study a different question. A reanalysis is defined as a study of the same problem as an original study that may or may not use the same data. Verifications and replications are both forms of reanalysis (Herrnson 1995, 452). A replication is "a repetition of a research procedure to check the accuracy or truth of the findings reported". While a *direct replication* is a repetition of an experimental procedure, a *conceptual replication* is a repetition of a test of a hypothesis with a different experimental set-up (Schmidt 2009, 582). Direct replications are very rare. In certain terms, they do not exist at all. Rosenthal (1991) suggests the label *relative replication* for any replication within the behavioral sciences (2009, 585). Brandt et al. (2014) define *close replication* as a study aiming to "recreate a study as closely as possible, so that ideally the only differences between the two are the inevitable ones (e.g., different participants)". I will use the term "direct" to describe the repetition of BHH's study in this replication, under the condition that no such thing as an exact replication exists. The closest publications to a direct replication you likely will find is a *follow-up study*, also known as extension studies. Extension studies directly replicate parts of an earlier study, and then additional condition(s) are included in the experiment, or an additional experiment can test a new hypothesis (2009, 588-590). I will use the label "extended replication" for the last form of replication presented in this thesis.

Confirmatory power is the main reason for conducting a replication. This implies five specific functions, as presented in Table 3.2. This scheme is included to give an impression of what and why differences are introduced in experimental replications. It is not to be interpreted in a literal way, as applied science deviate from theoretical frameworks, e.g. it is not always possible to keep variables constant (Schmidt 2009, 588). The three first functions are to control for fraud, sampling error (chance result) and artifacts (lack of internal validity). Replications may also be conducted to generalize results to a larger or to a different population and verify the underlying hypothesis of the earlier experiment. The two last functions go further than the narrow understanding of a replication. Instead of "just verifying", generalizing results and verifying the underlying hypothesis aim at providing a deeper understanding of the underlying mechanisms. Cumulative science often leaves a space between the earlier research and the new contribution. Replications can fill this gap if they are performed explicitly and systematically (Schmidt 2009, 594). The replication conducted for this thesis aims to be done in such an explicit and systematic manner. The next part offers a detailed account of how this is done.

		Control for	Generalize	Verify	
Variables	Fraud	Sampling error	Artifacts	results	nypounesis
Primary information focus	Constant	Constant	Constant	Constant	Constant
(immaterial)					
Primary information focus	Constant	Constant	Constant	Constant	Changes
(material)					
Selection of respondents	Constant	Constant*	Constant	Changes	Constant
Contextual background	Changes <sup>+</sup>	Constant	Changes	Constant	Changes
Constitution of the	Constant	Constant	Changes	Constant	Changes
dependent variable					
Demands met (more or less)	Study 1	Study 2	Study 3	Study 2&3	-
Same as Salamidt (2000, 586)					

**Functions** 

 Table 3.2 | Description of Various Functions of Replications

Source: Schmidt (2009, 586).

*Note*: <sup>+</sup>changes here refer to the personnel involved in the study. <sup>\*</sup>apply the same procedure to select a different sample from the same population.
# 3.3.2 Procedure

In designing the replication study, the original authors were contacted and Professor Hangartner encouraged the replication by providing me with the Norwegian translation of the original survey. The main hypothesis for this study is that the finding will be the same as in the original study. The nature of the effect and exact expectations for the results were presented in the preceding chapter in the section on hypotheses. As the policy situation is the same today, the meaning of the stimuli in the original study and direct replication are the same. For the extended replication, the meaning of the stimuli is different in the replication compared to the Norwegian respondents in the original data, as they are now faced with a trade-off between normative and consequentialist considerations. It is however the same as the overall theoretical expectations for the original study. Consequently, the results from the direct replication will be compared to the pooled results from the original data.

In his account of the functional approach to replication, Schmidt (2009, 587) emphasize that differences have to be introduced as an exact replication would have no confirmatory power (Collins (1985) cited in Schmidt 2009, 585). The design of a replication study depends on which function it is intended for. He (2009, 588) compares the transition from the original experiment to the replication experiment to that of a classic experiment: only one variable should be varied, whereas all others have to be constant to deduce a causal influence of the independent variable on the dependent. The difference between the replication and the original study is minimal, but some changes are inevitable. In order to judge whether the deviations from the original study are justified, readers may study Table 3.3. The variables changed and functions intended to be met by each of the three studies this thesis is comprised of, can be studied in Table 3.2. Schmidt stresses that keeping a variable constant, as preferable by this scheme, is not always possible. This is important as the reason for failure to replicate findings is less clear. Please note that study 2 and 3 do not fully meet the demands for "selection of respondents" and "contextual background". Differences in the replication results from the original study may thus be explained by these differences.

Part of the study	Groups	Exact/C Concept differ	Elose/ tually ent	Changes		
	Condition 1	Clos	se	"Hear" is replaced with "ask": «Nå ønsker vi å <i>høre</i> om tankene dine» has been replaced	The year the numbers reflect has been added: Instead of saying «Dette betyr at omtrent X	
Instructions	Condition 2			with «Nå ønsker vi å spørre om tankene dine». «BNP» in the response options has	søknader tildeles Norge», it says «I 2015 betød det at omtrent X søknader ble tildelt Norge»	
	Condition 3			been elaborated on by	Consequence	
	Condition 4	Differen clos	it, but e	spelling out "general domestic product" in parenthesis: «økonomiske situasjon (brutto nasjonalprodukt)»	treatment has been updated to reflect the most recent proposal by the EC, and numbers are based on 2018.	
Measures	All conditions	Exa	ct			
	Condition 1 Condition 2	Exa	ct			
Stimuli	Condition 3	Close		reflect the current situation.	Additional information to "fiercely promote fairness considerations" as suggested by the original authors.	
Procedure	All conditions	Different		Questions are part of a completely different survey with a different overall theme.		
Location	All conditions	Exact		Except the original survey "to a lesser extent, also [used] computer-assisted telephone interviews".		
Remuneration	All conditions	Different		"The modal incentive across all countries in our study was EUR 2.00 for a median length of interview (LOI) of 20.5 minutes" The replication had no remuneration.		
Participant populations	All conditions	Exa	ct	Based on the population of eligible voters in Norway.		
What differences between the original study and this study might be expected to influence the size and/or direction of the effect:				ne contextual background and the updated onsequence numbers for group C and D.		
I have taken the following steps to test whether the differences listed above will influence the outcome of my replication attempt:				The adjustments made for this study are well grounded theoretically and empirically in chapter 2 and methodologically in chapter 3.		

# Table 3.3 | Adjustments made from BHH's original study

*Source:* Based on the section "Documenting Differences between the Original and Replication Study" by Brandt et al. (2014, 219).

In study 1 all variables are kept constant to meet the function of controlling for fraud or human error. In study 2 and 3 the primary information focus and population is the same, but the sample is different. The contextual background is also different. The selection of participants is not exactly "constant" nor "changed". When the replication is conducted at a different time, this variable will in a way always be changed, as Schmidt puts it:

Because some time has passed between the original study and its replication the participants may have slightly changed their pattern of reactions to threatening stimuli. This might be because of the experience of the experimental situation of the original study, but it might also be because they have had other threatening experiences since then. So, although the same participants have been invited again, they are no longer the same people (Schmidt 2009, 585).

The samples are not obtained in the same manner in the original and replication data, but as entropy balancing is used to analyze the original data, and weights are employed for analyzing the replication data, differences in the samples are reduced. The demands for controlling for sampling error and artifacts, or generalize the results, are not absolutely met. The constitution of the dependent variable is the same for study 2. Study 2 thus meet (more or less) Schmidt's criteria for controlling for sampling error. Study 3 has the same set-up but is obtained using different material. Study 3 thus meet (more or less) Schmidt's criteria for controlling for lack of internal validity (artifacts). To meet the fourth function, generalize results, the sample should be drawn from a larger or different population according to Schmidt's functions. This is not the purpose of this replication study, rather, study 2 and 3 are designed to see if the results of the original study can be generalized to a different context.

The design of these replications does not meet Schmidt's demands to fulfill the function of "verifying hypothesis". None of these studies can be labelled "conceptual replication" in Schmidt's terms, as that would require a different experimental idea (Schmidt 2009, 587-89). As evident from Table 3.2, study 2 and 3 seek to meet multiple functions. The risk of such procedures is similar to that of a conceptual replication: "If such a replication is successful, the benefit is great, but if it fails the results are almost worthless. This is because it remains unclear whether the failure is because of misconception in the new experimental set-up." (Hendrick (1991, 46) cited in Schmidt 2009, 589).

# 3.4 Design

In this section, the design for each of the three replication components will be presented in turn. Study 1, the verification, was executed using the replication data available online. The remaining parts of the replication, study 2 and 3, are carried out using independently collected data. The process of obtaining original data for this thesis involved a thorough examination of the policy debates that arose during and in the aftermath of the European refugee crisis. The political reactions and consequences on the international, European and Norwegian level will be accounted for in the section on the extended replication. Before moving into the policy debates, an introduction to the refugee crisis is expedient. The independent variables in the analyses presented in the next chapter are the four experimental conditions. They will be carefully accounted for in the following. Some remarks regarding the dependent variable are made first.

### 3.4.1 Dependent variable

In the pursuit of an answer to the research question, "support for a system of responsibilitysharing" is operationalized as support for proportional allocation of asylum applications. The dependent variable is the same across all three studies as in the original study. The respondents were given three response options to the question "How do you think the number of asylum applications per country should be determined?": Based on the country of first entry, the same number for every European country, or proportional to the country's capacity. The exact wording of the response options can be studied in Table 3.4, which contain the replication survey in its entirety.

The new consequence numbers for "proportional to the country's capacity" are based on actual numbers from 2018 and are calculated through the distribution scheme laid out in the section on policy shifts in Europe due to the refugee crisis in section 3.4.4<sup>2</sup>. The numbers for "based on the country of arrival" and "equal allocation for all European countries" are derived from Eurostat (2019a). The same number-option is an untenable alternative, as BHH's study show; very few would support an allocation based on numerical equality. Nevertheless, it is included in order to conduct a true replication. As the main focus of the original article is on the support for proportional allocation, a dichotomous variable will be used in the analysis of treatment

<sup>&</sup>lt;sup>2</sup> The formula and data sources can be found in appendix B.

effects. "Based on the country of arrival" is not sharing of responsibility, and "equal allocation" will most likely have negligible support, so for the binary dependent variable, "proportional to the country's capacity" will be coded as 1 and "equal allocation for all European countries" and "based on the country of arrival" is coded as 0. The support for all three allocation mechanisms will be reported in the fifth section of chapter 4.

# 3.4.2 Verification

The verification simply involves an independent analysis of BHH's data in order to verify their findings. Study 1 focuses on the data BHH collected in Norway. Both the code and data were made accessible at Harvard Dataverse, with links provided in the original article. It is not necessary to perform any regression analysis in order to verify BHH's findings. The results from the cross table are sufficient in order to check whether the reported support for proportional allocation in the supplementary material match the data. The results will be compared to the data for Norway presented in chapter 2, in the table "Support for Proportional Allocation, All Countries in the Original Data". The verification may be simple, but it is yet very important. The other parts of the study are premised upon a successful verification.

# 3.4.3 Direct replication

Based on BHH's article, supplementary material and the Norwegian translation of the original survey, I designed a new survey. The study design is presented in Table 3.4. The baseline condition in this replication study is exactly like BHH's group 2. This condition is referred to as group A, and labelled "Policy information, no numerical consequences". This group is "informed that allocation based on the country of first entry is the status quo regulation and also presented arguments typically used in public debate to justify the various allocations" (Bansak, Hainmueller, and Hangartner 2017a, 4). I chose to do a direct replication of this group, and not their baseline group, as the results from this group were virtually indistinguishable from the baseline in the original study, and to minimize the difference between the conditions. The second condition in this replication study is exactly as BHH's group 4. This condition is referred to as group B, and labelled "Policy information, numerical consequences no trade-off". This condition is designed "to examine the strength of the normative considerations, (...) it explicitly primed respondents' consequentialist preferences by providing additional information about the number of asylum applications that would be assigned to the respondent's country under each of the three allocation rules" (2017a, 4).

	Direct	renlication		Extende	d replication
	Condition 1: Cond	ition 2.	Co	ndition 3.	Condition 4.
	(N = 272) $(N = 272)$	283)	(N	= 243)	(N = 259)
Introduction	(N = 272) $(N = 272)We would now like the Europe (i.e. people with in Europe because the countries have adopted interested in your viet that are currently being In accordance with a an application to the arrival"). The aim of pointed out that the attact increasingly server recommend allocation with the arrival provides of the server of the serve$	<ul> <li>ask you about your thought the have left their homeland a ey fear persecution in their over djoint regulations for granti ws regarding a number of alting debated.</li> <li>pplicable law, asylum seeken European country in which f this policy is to maximise of applicable regulations cause e as places of arrival for asylum applications evenly discussional evenly for a sylum applications evenly discussional events and even event event events and even event event event event events and even even event event events and even even even even even even even ev</li></ul>	(N ss reg and a wn h ng a erna cs, a: they effic an u um s / acr	= 243) garding asy are requesting omeland). sylum to re- tives withing s a general of first arrive- tiency. Son- unfair burde- eekers. The coss all cou	(N = 259) lum seekers in ng lawful asylum European fugees. We are n asylum policy rule, must submit e (i.e. "country of ne, however, have en on borderlands erefore, they either ntries or based on
UN	Caen country s capaer	ıy.			In UN meetings
information					many have advocated that proportional distribution based on capacity is much fairer than current regulations
Question	How do you think the	e number of asylum application	015 1	ner country	should be
Question	determined? The nun country should be	ber of asylum applications a	lloca	ated to each	n European
Response	<b>O</b> based on the cou	intry of arrival (i.e. asylum	seek	ers must su	ıbmit their
options	application to the	European country in which	they	first arrive	).
-	<b>O</b> equal allocation	for all European countries	(i.e.	asylum see	ekers are allocated
	so that each Euro	pean country receives the sar	ne n	umber of a	sylum
	applications).	<b>4 b a a a a a a a a a a</b>			ono ollo ooto d to
	• proportional to the different Fure	the country's capacity (i.e. a open countries based on the	cout	in seekers	lation and
	financial situation	n (gross domestic product)).	cour	iiiy s popu	lation and
Consequence	T C	his meant that in 2015,	0	This mean	is that in 2018,
numbers	aj	pproximately <b>31 100</b>		approxima	ately 2 700
	aj	pplications were allocated		applicatio	ons were
		Norway.	$\sim$	allocated	to Norway.
	U I	his meant that in $2015$ ,	0	This mean	is that in $2018$ ,
	aj A	nnlications would have		approxima	ons would have
	aj b	een allocated to Norway.		been allo	cated to Norway.
	Ŭ Ŭ	his meant that in 2015,	О	This mean	is that in 2018,
	aj	pproximately <b>30 300</b>		approxima	ately 10 100
	a	pplications would have		applicatio	ons were
	b	een allocated to Norway.		allocated	to Norway.

# Table 3.4 | Description of Wording of Treatment Conditions, Replication Study

*Source:* Norwegian Citizen Panel 2019: Study Documentation (Ivarsflaten et al. 2019), variable r16meme10.

### 3.4.4 Extended replication

Study 3 is the toughest test of BHH's finding. This part will unveil whether the support for a European system of responsibility-sharing for the reception of asylum applicants persists *even if that means accepting more applicants*. As presented in section 2.3, status quo was the option with the lowest number of applications allocated to Norway according to the asylum application numbers for 2015. Thus, the Norwegian respondents in BHH's study did not have to make a trade-off between normative and consequentialist considerations. With the updated numbers based on the situation in 2018, respondent's normative and consequentialist considerations will collide. The respondents in group C and D will have to make a trade-off similar to that of the majority of countries in the original study.

The third condition in the replication study is as group B, but with updated numbers to reflect today's situation. These numbers are compiled following the same reasoning as BHH: "To make the consequences treatment as realistic as possible, we piped in the actual number of asylum applications reported (...) by Eurostat (...)" (2017a, 4). This condition is referred to as group C and labelled "Numerical consequences sharp trade-off". The fourth condition in the replication study is as group C, but these respondents are also provided with additional information intended to increase the support for the proportional allocation, by emphasizing that "in UN-meetings it has been argued that a proportional allocation based on capacity is a lot fairer". "Prompting respondents with such fairness considerations should, if anything, further increase support for the proportional allocation" (Bansak, Hainmueller, and Hangartner 2017a, 5). This condition is referred to as group D and labelled "Numerical consequences sharp trade-off, UN info".

The approach I take in this thesis, by combining a direct and extended replication in the same data collection, is quite unique to my knowledge. The fact that "everybody knows" that 2015 was an extraordinary year when it comes to asylum applicants, allowed for conducting both a direct and an extended replication in the same survey. In doing this, I follow the general recommendation of Paul Sniderman (2018) for hypothesis testing through a *sequential factorial design*. He (2018, 266) defines this approach as "a series of experimental trials that hold constant the design template but progressively vary the values of the factor(s) being manipulated to refine and deepen a line of inquiry". However, in his article this approach is exemplified by a sequence of studies from five separate data collections conducted in three

different countries. This is to emphasize the benefits of the minimal cost implied through such an approach. Sniderman (2018, 267) then hints that some may indicate that the differences that appear from one experiment to the next in his example is due to between-country differences. His point is that robust patterns, and not point estimates, are realistic and should be the target of repeated experimental trials. Such accusations are avoided in this thesis as data for both study 2 and study 3 are collected in the same survey.

In addition to the same material that the direct replication is based on, a careful elaboration on data from Eurostat and a thorough examination of the discussions related to the reform of the CEAS and formulation of the global compacts, underlie the extended replication. These considerations and calculations will be elaborated on in the following subsections. A brief, general overview of how the refugee crisis unfolded in Europe is given first, followed by Norway's experience more specifically. I then turn to examine the policy shifts on the global, European and Norwegian levels.

# 3.4.4.1 The "Refugee Crisis"

In pursuit of confirming BHH's finding that citizens support a European system of allocating asylum applicants proportional to each country's capacity, the refugee crisis as the contextual background of the original study is crucial. The contextual background is expected to be an important explanatory variable should the replication attempt fail. The "refugee crisis" is not an unvexed term, but as it has become a common term in academia, as well as in the media and the public, it seems to be the best label for what will be covered in this explanatory variable. In the following, I seek to clarify this term and illuminate why this could be a powerful explanation should BHH's results not be replicated successfully.

Europe received almost 1.4 million asylum applications in 2015. That is more than twice as many as the year before. Out of these, 31,100 were filed in Norway. That is almost as many as the total number of applications received in the preceding three-year period. The largest share of refugees came as a result of the conflict in Syria. As Figure 3.1 shows, the influx of immigrants to Europe took off in May 2015 and went back to pre-crisis numbers in December 2016 (Eurostat 2019a, 2016). This period has been labelled "the refugee crisis" (Bansak, Hainmueller, and Hangartner 2017a; Brekke and Staver 2018; Bygnes 2017; Czymara and Schmidt-Catran 2017; Dinas et al. 2019; Gilbert 2015; Heizmann and Ziller 2019; Karageorgiou 2019; Mader and Schoen 2019). The term "refugee crisis" is disputed. First of

all, for many refugees and for countries at Europe's Southern border the refugee crisis was not limited to 2015 and 2016. For the case of Norway, however, the crisis started in August 2015 and ended in December the same year (Nordø and Ivarsflaten 2019, 64). Figure 3.2 illustrates that the sudden growth of asylum applications to Norway was actually limited to a period of 5 months in 2015.





*Source*: Eurostat (2019a). *Note*: Total number (rounded) of asylum applications to Europe, January 2013 – September 2019.





*Source:* Eurostat (2019a). *Note:* Total number (rounded) of asylum applications to Norway, January 2013 – September 2019.

The second reason the label "*refugee* crisis" is in dispute concerns the system collapse following the entry of a number of migrants representing merely 0.3% of the EU's inhabitants (Heijer, Rijpma, and Spijkerboer 2016, 607). Other parts of the world are facing much higher numbers. In fact, the global south is housing 86% of all the refugees in the world. With regards to Syrian refugees, 94% are hosted by the neighboring countries: Turkey, Lebanon, Jordan, Iraq and Egypt (Chetail 2016, 585). Prominent scholars argue that the situation was more of a "policy" or "management" crisis than anything else. They point out that the problem was the authorities' poor handling of the situation, not the number of asylum seekers. Chetail (2016, 585) quotes UN Secretary General at the time, Ban Ki Moon: "This is not a crisis of numbers; it is a crisis of solidarity". Others use the term "legitimation crisis", explained by Habermas (1988) as a crisis that "Results from a widespread perception that state institutions have failed in normative terms" (Collyer and King 2016, 2). Regardless of terminology, the way the states and the European Union deal with migrants and refugees has to be scrutinized (Brekke and Staver 2018; Chetail 2016; Heijer, Rijpma, and Spijkerboer 2016).

A third clarification that has to be made concerns the terms "refugee" and "migrant". If we accept to call it a crisis, the correct term to put in front of it is refugee, because *most* of the third-country nationals that came to Europe in 2015 were asylum seekers and not economic migrants (Chetail 2016, 584). The difference between the two terms are highlighted in the following explanations compiled by the UNHCR (2016).

Refugees are persons fleeing armed conflict or persecution. (...) Their situation is often so perilous and intolerable that they cross national borders to seek safety in nearby countries, and thus become internationally recognized as "refugees" with access to assistance from States, UNHCR, and other organizations. They are so recognized precisely because it is too dangerous for them to return home, and they need sanctuary elsewhere. These are people for whom denial of asylum has potentially deadly consequences (UNHCR 2016).

Migrants choose to move not because of a direct threat of persecution or death, but mainly to improve their lives by finding work, or in some cases for education, family reunion, or other reasons. Unlike refugees who cannot safely return home, migrants face no such impediment to return. If they choose to return home, they will continue to receive the protection of their government (UNHCR 2016).

To sum up, the term "refugee" is narrower than "migrant". An asylum seeker may or may not meet the criterion for UNHCR-definition of refugee. An asylum seeker who is not considered a refugee, but who is still in need of protection, may be granted asylum on a humanitarian basis (Amnesty International i Norge 2020).

Italy faced high inflows of asylum seekers and migrants already in 2014. By June, the number of migrants crossing the Central Mediterranean and arriving on Italy's shores surpassed the total number of 2013 (Rayman 2014). The high inflow continued across the Central Mediterranean into 2015. During the first four months of 2015, 1,600 migrants had drowned in the Mediterranean, following a number of deadly shipwrecks (Brekke and Staver 2018, 2167-68; Lind 2015). As a response to these events, a new European Agenda for Migration was proposed by the Commission in May 2015. It was proposed following consensus in the European Parliament in April "for rapid action to save lives and step up EU action". First, it outlines immediate action to this human tragedy. It emphasizes the importance of saving lives at sea and targeting criminal smuggling networks. A temporary relocation scheme and a

common approach to resettle people identified by the UNHCR as in clear need of international protection are addressed. Key actions for cooperation with third countries and how the EU can assist frontline Member States are also laid out. Second, four pillars to manage migration better in the long run were discussed. These entail reducing the incentives for irregular migration, border management, a common asylum policy and a new policy on legal migration (European Commission 2015). The following summer, unprecedented numbers of asylum seekers – mostly refugees from Syria - began crossing the Eastern Mediterranean into Greece (Brekke and Staver 2018, 2167-68). This is when the Crisis really hit. Angela Merkel, in a controversial decision, announced in September 2015 that Germany would use the 'sovereignty clause' whereby states can take the decision to overrule the Dublin regulation. Exercising sovereignty in that scenario entails the decision to process the asylum application instead of initiating a Dublin transfer<sup>3</sup>. At this time, Norwegian politicians were under pressure to act, more specifically to "do more" for asylum seekers (Brekke and Staver 2018, 2173-74). Germany ended up receiving the by far highest total number of asylum applications in Europe during the Crisis (2015-2016), more than one million more than number two and three, Hungary and Italy. The Swedes also surely "did more" - no other European country received more asylum seekers per capita than Sweden (Fratzke 2017, 1). Austria and Hungary also took disproportionately large shares during the crisis (Heizmann and Ziller 2019, 2). Norway was number four on the list of countries with the highest numbers of asylum applications relative to population (Bjånesøy 2019b, i223). Other countries that received a disproportionate share of asylum seekers relative to their size were border States in the south and east such as Malta, Cyprus, Bulgaria and Greece. On the other hand, some external border countries were free riders receiving very few applications. Among these were Spain, Portugal, Poland and the Baltic States (Heijer, Rijpma, and Spijkerboer 2016, 613).

# 3.4.4.2 The Refugee Crisis in Norway

Until 2015, the year 2002 marked the peak of asylum applications to Norway in one year. The total number of applications received by Norway in 2002 was 17,480. In 2015 the total number was 31,110. From January to March 2015, the number of applications was lower than the numbers for the same months of 2014. There was a slight increase in May, mainly due to Eritreans fleeing the ruthless dictatorship of their home country and unaccompanied minors from Afghanistan fearing the Taliban (Eurostat 2019a; UNE 2019a, 2019b). Norway received

<sup>&</sup>lt;sup>3</sup> A "Dublin transfer" means returning an asylum applicant to the first European country of entry.

an average of 280 asylum applications per week in May, June and July. This increase could be explained by seasonal variations. In August, there was an increase of 500 new applications filed each week and in November, approximately 2,500 persons a week asked for protection. This was the peak of the crisis for Norway. The largest share came from Syria, fleeing as a result of the Syrian civil war, and the neighboring self-pronounced Islamic State (Gleick 2014; UDI n.d; Hovden, Mjelde, and Gripsrud 2018). Similar accounts were experienced by countries all across Europe.

The influx of immigrants escalated quickly from the summer to the fall of 2015. The inflow to Greece over just a few days in October was higher than the total number of applications received during the whole of 2014 (Brekke and Staver 2018, 2168). Areas of reception and registration were overwhelmed all over Europe – from Italian and Greek islands in the south to Norway's northern border with Russia: Storskog. Only a handful of asylum seekers came through Storskog in 2014. This changed dramatically as the route became known during the fall of 2015. This single border crossing point was not equipped to handle the 4,920 people that all of a sudden came here in October and November. In total, 5,500 persons crossed the Russian-Norwegian border to seek asylum in 2015, before the Norwegian government on November 20 gave orders not to consider the substance of applications registered at Storskog for applicants with residence permit in Russia. No asylum seekers were registered at this crossing point after November 29, 2015 (Brekke and Staver 2018, 2168; UDI n.d.-a).

Never before have so many people arrived in Norway in such a short period of time. The immediate reaction among Norwegians to the precarious crisis of the fall of 2015 was compassion. One out of three Norwegians contributed with money, different equipment and gear and/or volunteering in 2015 and 2016 (Fladmoe et al. 2016; Hellevik 2017; Sætrang 2016). On the other hand, several studies show that sudden influx of asylum seekers and intense political and media attention, as we saw in 2015, tend to lead to increased exclusionary attitudes toward immigration. Bjånesøy (2019a) aims to capture ordinary citizens' perception of asylum seekers by analyzing open-ended questions before and after the 2015 refugee crisis. She finds that perceptions changed, from seeing them as human beings in need of help, to people fleeing from war and difficult situations. This implies a change from a "deserving and involved"-category to a more "deserving but distanced"-category.

#### 3.4.4.3 Policy Shifts During and After the Refugee Crisis

The refugee crisis did not only result in shifts of the public opinion, but also of policies. This section will deal with the policy shifts on the international, European and national level – each in turn.

# GLOBAL RESPONSE: THE UN GLOBAL COMPACTS ON MIGRATION AND REFUGEES

"Refugees are the responsibility of the world. ...Proximity doesn't define responsibility." (Peter Sutherland, UN Special Representative of the Secretary-General for International Migration, cited in UN news (2015)).

As a reaction to the large migration flows the world is facing, the UN General Assembly held the first summit ever dedicated to this topic on September 19, 2016. The aim of this summit was to bring states together behind a more humane and coordinated approach, addressing the dilemma of a more equitable responsibility-sharing for refugee protection among States. A State is obliged to assist and protect refugees according to the 1951 Refugee Convention, but the duties of other States to assist and "relieve the burden" has not been clear (Gammeltoft-Hansen et al. 2017, 4; Dowd and McAdam 2017, 864; UN 2016; UNHCR 2010). Migration is transboundary by nature, hence collaboration between States is necessary. The preamble of the 1951 Convention even refers to international cooperation explicitly (Türk and Garlick 2016, 657; 659):

considering that the grant of asylum may place unduly heavy burdens on certain countries, and that a satisfactory solution of a problem of which the United Nations has recognized the international scope and nature cannot therefore be achieved without international co-operation, (UNHCR 2010, 13).

The result of the just mentioned UN summit was the 2016 New York Declaration for Refugees and Migrants. This declaration expressed solidarity with those who flee and an obligation to respect their human rights. It addressed the need of support for countries highly affected by large movements of people and recognized the burden this is putting on states, especially developing countries. The importance of international cooperation for refugee protection was emphasized and the adoption of a Migration Compact and Refugee Compact were proclaimed (McAdam 2019, 572). The New York Declaration has been criticized for being "long on

principles but short on specific commitments" (Doyle 2019, 618). Dowd and McAdam (2017, 865) underline the lack of "clear action points, accountability mechanisms or targets" in the Global Compact on Refugees, which was originally supposed to be called "Global Compact on Responsibility Sharing for Refugees". The Global Compact for Safe, Orderly and Regular Migration and the Global Compact on Refugees were both adopted in 2018. They do not entail any new legal obligations. The Migration Compact "is intended to serve as a common framework for the 'good governance' of migration that will both guarantee minimum standards for migrants and facilitate international cooperation on migration challenges" (Gammeltoft-Hansen et al. 2017, 11). It is drafted by the States. The Refugee Compact, on the other hand, was drafted by UNHCR. It was of course constrained by what States would agree to, and an important aspect is thus how it builds directly on the already existing body of international law (McAdam 2019, 573). It aims to "operationalize the principles of burden- and responsibilitysharing to better protect and assist refugees and support host countries and communities" (UNHCR 2010, 2). The use of the term "burden" has been criticized. UNHCR and civil society encourage the use of "responsibility-sharing" instead. (Türk and Garlick, 664) cites Ann Vibeke Eggli as follows:

The word 'burden' suggests that asylum seekers have 'lost all human value and have become negotiable and transferable commodities ... leaving the individual with no will or say'. She also notes that refugees are 'generally seen by their hosts as a burden and not a valuable asset' (2016, 664).

The term is still widely used both in policymaking and academia, often interchangeably with responsibility-sharing.

# EUROPE'S RESPONSE: A REFORM OF THE CEAS AND DUBLIN REGULATION

The refugee crisis of 2015 revealed significant structural weaknesses of the Common European Asylum System (CEAS) and the Dublin regulation. Asylum seekers experienced varying treatment across country borders during the crisis, encouraging movement from one member state to another. Although the influx has subsided for now, Europe is expecting similar situations in the future. Therefore, the EU needs to be better prepared for new large migration flows (European Commission 2018a; Lassen and Lee 2019; Radjenovic 2019). The Dublin system was never designed to ensure responsibility-sharing, and since 2009 the Parliament has called for a fairer distribution of asylum seekers across Europe. Due to contrasting attitudes in

public opinion the reform is not advancing (Apap, Radjenovic, and Dobreva 2019, 7; Radjenovic 2019). In December 2018 the Juncker Commission announced that it had to give up on the reform of CEAS, leaving it to be solved by the next legislature (Gotev 2018; Rasche 2019, 1). This section will go through the existing regulation and the EC's latest proposal for reform per September 2019.

Under the current regulation only a few countries, primarily those geographically located at Europe's southern border, are responsible for all asylum claims submitted to the EU. The purpose of the Dublin regulation was to ensure that the responsibility of processing an asylum application would lie with one Member State. This was done with the intention of hindering secondary movements and "asylum-shopping", meaning moving from one country to the next to apply for protection multiple times (Brekke and Brochmann 2015, 147; Chetail 2016; Radjenovic 2019, 598). "There is now broad consensus that no EU Member State should be left alone to deal with the challenges of migration" (European Commission 2018b, 1). The Commission laid out a proposal to reform the Dublin III-regulation in May 2016. The intention of this proposal is to find a solution to how to deal with situations of disproportionate pressure on certain member states. A central component to the proposed Dublin IV regulation is as follows.

Ensure fair sharing of responsibility between Member States by *complementing* the current system with a corrective allocation mechanism. This mechanism would be activated automatically in cases where Member States would have to deal with a disproportionate number of asylum seekers (EC and European Union: European Commission 2016, 4, emphasis added).

This means that the member states at the borders will still initially be responsible for the applications. The corrective allocation mechanism will be triggered once 150% of a member state's given proportion is exceeded. This proportion is a weighted estimate based on the country's total GDP and the size of the population, each weighted at 50%, relative to other EU Member States. The system proposed by the Commission will calculate the percentage of applications continuously (EC and European Union: European Commission 2016, 18; Lassen and Lee 2019, 5).

To provide an example of how this would unfold practically, Table 3.5 shows country-specific weights based on the allocation proposal made by the Commission in 2016 (50% population and 50% GDP), the number of asylum applications received by each country in 2018, and the actual numbers of received applications in 2018. All "Dublin countries" as of today are included in this scheme. Dublin countries include all EU Member States and the four EFTA-countries as they are associated with the Dublin III Regulation (Eurostat 2019b). Eleven countries exceeded their proportional allocation based on the 50/50-weighted estimate proposed by the Commission in 2018. Five countries exceeded 150% of their allocated share. It is these 66,921 asylum applications exceeding Cyprus, Germany, Greece, Malta and Luxembourg's proportional share that would be distributed among the other European countries according to the 2016 Commission Proposal. In the situation illustrated by Table 3.5, new applications filed in these five countries would be relocated to one of the countries highlighted in red. These countries did not reach 100% of their proportional share in 2018. This proposal has been criticized. As the hierarchy of criteria in the proposal for Dublin IV still implies that an applicant has to file their application in the state of first entry, "the administrative and bureaucratic burden of the pre-procedure process [still] falls squarely on the Member State of entry, making the Corrective Allocation Mechanism an empty gesture" (Lassen and Lee 2019, 5).

Country	App. allocated (Reference key)	Prop. allocation 2018	Actual number of applications 2018	150 % of the figure identified in the reference key		App. exceeding 150%
Austria	1.95%	12,947	13,710	2,92 %	19 420	
Belgium	2.37%	15,758	22,530	3,56 %	23 636	
Bulgaria	0.88%	5,870	2,535	1,32 %	8 805	
Croatia	0.56%	3,736	800	0,84 %	5 604	
Cyprus	0.14%	964	7,765	0,22 %	1 446	6 319
Czech Republic	1.66%	11,034	1,690	2,49 %	16 550	
Denmark	1.39%	9,214	3,570	2,08 %	13 822	
Estonia	0.21%	1,371	95	0,31 %	2 057	
Finland	1.18%	7,840	4,500	1,77 %	11 760	
France	13.31%	88,473	120,425	19,96 %	132 710	
Germany	17.67%	117,454	184,180	26,50 %	176 181	7 999
Greece	1.59%	10,561	66,965	2,38 %	15 841	51 124
Hungary	1.37%	9,131	670	2,06 %	13 697	
Ireland	1.38%	9,165	3,670	2,07 %	13 747	
Italy	10.89%	72,421	59,950	16,34 %	108 632	
Latvia	0.28%	1,843	185	0,42 %	2 765	
Lithuania	0.41%	2,730	405	0,62 %	4 095	
Luxembourg	0.22%	1,440	2,335	0,33 %	2 161	174
Malta	0.08%	551	2,130	0,12 %	826	1 304
Netherlands	3.87%	25,730	24,025	5,81 %	38 595	
Poland	5.31%	35,278	4,110	7,96 %	52 917	
Portugal	1.62%	10,752	1,285	2,43 %	16 127	
Romania	2.52%	16,772	2,135	3,78 %	25 158	
Slovakia	0.81%	5,364	175	1,21 %	8 046	
Slovenia	0.34%	2,237	2,875	0,50 %	3 355	
Spain	8.05%	53,524	54,050	12,08 %	80 286	
Sweden	2.28%	15,168	21,560	3,42 %	22 751	
United Kingdom	13.51%	89,806	37,730	20,26 %	134 709	
Norway	1.52%	10,128	2,660	2,29 %	15 192	
Iceland	0.09%	593	775	0,13 %	890	
Switzerland	2.49%	16,541	15,160	3,73 %	24 811	
Liechtenstein	0.06%	421	165	0,10 %	632	
Total	100%	664 815	664 815	150%		66 921

 Table 3.5 | Asylum Applicants to European Countries in 2018

*Note:* Green rows highlight the countries who took a greater share than they should according to the proportional allocation. Prop. = Proportional. App. = Applications. *Source*: Own elaboration on Eurostat data (Eurostat 2019a), more information can be found in

appendix 4.

# NORWAY'S RESPONSE: FROM MORE RESETTLEMENT REFUGEES TO RENATIONALIZATION AND RESTRICTIVE MEASURES

Although not a member of the EU, Norway upholds EU's external borders as a member state of the Schengen area. Participation in Schengen also involves relevant elements such as the Dublin agreement and EURODAC registration (fingerprint database). Norway is not bound by other Asylum Directives but can choose to collaborate on a case-by-case basis. Norwegian authorities follow developments in EU migration policy closely and participate when it is considered suitable to Norwegian interests. Among other things, Norway has relocated asylum seekers from Greece and Italy, resettled refugees from Turkey, and Norwegian EEA funds have been used to strengthen the asylum system in EU countries such as Greece (Bendixsen 2016, 540; Brekke and Staver 2018, 2167; Ministry of Justice and Public Security 2019). During the spring of 2015, several Norwegian political parties proclaimed that they wanted Norway to house more resettlement refugees (Gjerde 2015; Sandvik 2015).

Resettlement refugees (quota refugees) are usually people who are registered as refugees by the UNHCR, but who cannot be offered a permanent solution in the country they are currently in and who are therefore offered resettlement in a third country. (...) The Norwegian parliament, the Storting, decides how many resettlement refugees Norway will receive per year. The Ministry of Justice and Public Security decides which main groups of refugees we are to receive (UDI n.d.-b).

A quota of 8,000 Syrian refugees was agreed by all political parties except the Socialist Left (SV) and the Progress Party (FrP) in June 2015. SV because the number was not ambitious enough, and FrP because they did not want Norway to accept any more refugees than what had already been committed to before the agreement (Falch-Olsen et al. 2015). This agreement was called "Flyktningforliket", meaning "the refugee settlement".

With rapidly increasing arrivals well into the fall of 2015, the compassion and willingness to help refugees in need was turned into pressure to "regain control". Between September and November, the focus shifted from European to national solutions. This is what Brekke and Staver (2018) label *renationalization*. On November 24 temporary border controls were introduced in Norway. "The reintroduction of national border controls is the most tangible and visible example of this dynamic", according to Brekke and Staver (2018, 2173). The border controls were prolonged several times throughout 2016. The first proposition to restrictions of

the Immigration Act was also presented by the Ministry of Justice and Public Security in November. The proposal consisted of various retrenchment policies. Among them were cuts in social insurance benefits for asylum seekers, stricter family reunification rules, increased use of provisional residence permit and quicker returns. Six out of eight<sup>4</sup> parliamentary parties agreed on measures to meet the refugee crisis, referred to as *Restrictions I (Endringer i utlendingsloven (innstramninger) 2015)*. That is 95% of parliamentarians. In December, Norway got its first "Minister of Immigration and Integration", Sylvi Listhaug. She immediately started the work to present a second restrictions-package. An audit document was presented by the Government on December 29, 2015. It contained a list of proposals to give Norway "the strictest asylum/immigration policy in Europe", according to Listhaug. It was met with vast criticism. An amended version was suggested by the Ministry of Justice and Public Security in April 2016 and *Restrictions II (Endringer i utlendingsloven mv. (innstramninger II) 2016*) were introduced. Norway's Prime Minister Erna Solberg said the following in a press release in April 2016:

"The Government has presented a series of proposals to tighten Norway's asylum rules, which we consider to be essential for ensuring a more sustainable asylum policy and for strengthening the border control. A strict but fair asylum policy is important if we are to succeed in integrating persons who are eligible for a residence permit and will be allowed to stay in Norway" (Office of the Prime Minister and Ministry of Justice and Public Security 2016).

Several restrictions were put in effect throughout the summer and fall of 2016, but the most controversial proposals were not passed in Parliament (Bjånesøy 2019a, 5; Brekke and Staver 2018, 2174; Pedersen 2016; Regjeringen Solberg no date).

### 3.4.4.4 The Situation Today

Never in recorded history has the world seen more displaced people than today. Around 25.9 million of them are refugees. Fifty-seven percent come from Syria, Afghanistan and South Sudan. Eighty percent of refugees live in neighboring countries; Turkey being the main host housing 3.7 million refugees (UNHCR 2019). As of October 1, the total arrival of migrants to Europe in 2019 was 92,036. Since 2017, 6,515 are dead or missing in the Mediterranean (IOM

<sup>&</sup>lt;sup>4</sup> The Socialst Left and The Greens voted against it.

2019). Commission President at the time, Jean-Claude Juncker, said in his State of the Union speech in 2017: "Irregular migration will only stop if there is a real alternative to perilous journeys" (Apap, Radjenovic, and Dobreva 2019, 3), something he did not succeed to offer during his parliamentary term from 2014-2019 (Rasche 2019).

The number of arrivals in Europe has fallen since 2015, as shown by Figure 3.3. Nevertheless, migration remains high on the agenda for the UN and the EU. The situation in and around the Mediterranean is still very difficult. According to the UN refugee agency, the reception centers on Greek islands are "dangerously overcrowded" at the turn of the month September/October 2019 (UN News 2019). Yet, the UN Refugee Agency's new Assistant High Commissioner for Protection, Gillian Triggs, expresses that we are experiencing favorable development. She does however acknowledge that challenges remain, highlighting that more than 1,000 people have died crossing the Mediterranean so far this year (2019). The first Global Refugee Forum will be held in December 2019, one year after the affirmation of the Global Compact on Refugees. It remains to be seen whether this compact truly will be "a game changer", as Triggs calls it (UNHCR staff 2019).



# Figure 3.3 | Migrant Numbers to Europe in 2015 and 2018

*Source:* The Frankfurter Allgemeine Zeitung has collected the statistics and the map is produced by MacGregor (2019).

*Note:* This figure illustrates the changing migration routes and the decrease in arrivals.

When it comes to the reform of the CEAS and the Dublin regulation there seem to be a complete lack of progress. The reform process has stagnated for years, "leaving the EU ill-prepared for future migration and asylum challenges", according to Lassen and Lee (2019, 1). They call the Dublin IV reform for the "Guardian Knot of the CEAS". The stagnation can be explained by general political divisions when it comes to the topic of migration and asylum. Growing antiimmigrant sentiments across Europe since the reform was put on the table in 2016 has made the process even more challenging.

How to deal with migration and in particular asylum seekers remain an ongoing discussion in the UN and the EU. On the contrary, Norwegian politicians seem satisfied with how the situation was handled. Per October 2019, Norway has received a total of 11,832 asylum applications since the beginning of 2016 (Eurostat 2019a; UDI 2019). That is approximately the number of applications Norway would receive each year before the Crisis. In 2018, 2,654 asylum claims were registered in Norway. The arrivals seem to have stabilized at a significantly lower level than in the years before 2015. In fact, the numbers have not been this low since 1995 (NTB 2019). This outcome was one of the objectives of the Norwegian right-wing government when the *Restrictions*-packages were adopted. They presumed that migrants would "respond to policies and legislation" and the restrictions "were supposed to make it "less attractive" to seek asylum in Norway and to restrict the number of asylum seekers arriving in the country" (Bendixsen 2016, 540).

# 3.4.5 Additional question: Granting of Asylum

The original article also presented data from an additional survey question that was not part of the survey experiment. This question concerned whether respondents would like to increase or reduce the number of people that were granted asylum. Data allowing for comparison of the public support for granting of asylum in 2016 vs. 2019 will be collected together with the survey experiment. Respondents are asked the question presented in Table 3.6 after the question concerning preferences for allocation mechanism. Table 3.6 describes the information given ahead, the phrasing of the question and the five-point scale response options for the question concerning Norway. In BHH's survey, the question was asked twice: the first time concerning the European countries all together, and the second time it concerned the respondent's home country. The data concerning granting of asylum in Europe all together is not presented in the article, but the material will still be collected in this replication in case interesting variations should occur. More details can be found in the Study Documentation (Ivarsflaten et al. 2019).

	Original survey	Replication survey			
Information	In 2015, Norway received 31.100	In 2018, Norway received 2.660			
	asylum applications and granted	asylum applications and granted			
	asylum to 7.152 people.	asylum to 1.755 people.			
	As a result of ongoing unrest in the Middle East, Africa, Eastern Europe and				
	elsewhere, the number of asylum applications is expected to rise.				
Question	Do you think that Norway should increase or reduce the number of people				
	who are granted asylum?				
Response	Increase to a large extent – Increase – Neither increase nor reduce – Reduce				
options	– Reduce to a large extent.				
C = 5 T = N	T ' ( 1 (' C (1 ' ' 1				

 Table 3.6 | Description of Phrasing of Additional Question, Original and Replication

*Source<sup>5</sup>*: The Norwegian translation of the original survey; UDI (2020); Norwegian Citizen Panel (2019): Study Documentation (Ivarsflaten et al. 2019), variable r16meme12.

# 3.5 Data

The following two sections will present the data material analyzed in the next chapter. Study 1, the verification, analyzes the original data collected by BHH in 2016. The data for study 2 and 3 were collected through the Norwegian Citizen Panel wave 16 (2019).

# 3.5.1 The Original Study's Data

The international survey firm Respondi recruited respondents for BHH's sample (2017b, 2). In their supplementary information, BHH refer to Bergmann (2013) for details. This is a non-probability online panel. The company mainly recruits online, and respondents are offered incentives: so-called Respondi-points. These can be "cashed out", traded in coupons or donated (2019, 9-10). As the samples from some countries were skewed towards younger and higher educated respondents compared to the population of eligible voters, post-stratification weights are employed (2017b, 2). The specific procedure is called entropy balancing, as suggested by Hainmueller (2012). The sample is re-weighted to match the age, education and gender distributions of the populations in each country. Entropy balancing is a data preprocessing method developed to reduce model dependence for the estimation of treatment effects (2012, 25).

<sup>&</sup>lt;sup>5</sup> I do not know exactly what number of granted asylum applications the Norwegian respondents were presented with in the original study as this is not included in the supplementary material nor in the document with the Norwegian translation. The latter includes numbers from 2014. According to UDI (2020), the number of people granted asylum (excluding resettlement refugees) was 7.152 in 2015 and 1.751 in 2018. The number I calculated for 2014 based on the information from this source match the number from the Norwegian translation.

# 3.5.2 The Replication Data

As of fall 2019, around 10,000 active participants are asked to answer a survey three times a year. The participants are randomly selected from the Norwegian National Population Registry and represents a cross-section of the Norwegian population above the age of 18 (Norwegian Citizen Panel 2020). The data employed for this thesis were collected in November 2019. The data collection is done through a web-based questionnaire with postal recruitment. In order to maximize the response rate, an incentive in form of a gift card is included in all correspondence with the respondents. They may participate in the drawing of this travel gift card of 25.000 NOK after completing the survey (Ivarsflaten et al. 2019, 5). The analysis company Ideas2Evidence recruits respondents, produces the survey and provides documentation of the data. Their methods and considerations are accounted for in the Methodology report (Skjervheim et al. 2019).

The respondents are divided into seven subsets in NCP wave 16. Subsets are used to make room for more questions while ensuring that the survey does not take too long to finish for each respondent. It is also a way of avoiding spillover effects. The survey experiment and additional question presented in this thesis were asked to subset group five, which had a total of 1,133 respondents. The respondents in this subset were then randomly assigned to one of four groups. Group A had 274 respondents, B had 290, C had 275 and group D had 294 respondents. There were 18 N/A's across all four groups in the survey experiment, leaving me with 1,115 respondents. For the additional question concerning the granting of asylum, there were 11 NA's, resulting in 1,122 answers (Ivarsflaten et al. 2019, 156-59).

There are particularly two challenges related to the representativity of the sample. The first one regards access and familiarity to the internet, and the second regards motivation and interest. This results in a systematic underrepresentation of the age group 18-29 years, and of respondents with little or no education. The oldest age bracket (60 years and above) is overrepresented: 40.8% in the net sample, whereas only 28.6% of the population. So are those with university and university college education in the two oldest age brackets: In this sample 13.9% (30-39 years) and 13% (60 and above) of the men have higher education, whereas only 9.3% (30-39 years) and 3.8% (60 and above) do in the population. For women, the numbers are 19% (30-39 years) and 10.7% (60 and above) in the sample, and 12.2% (30-39 years) and 3.6% (60 and above) in the sample has some skewness in regard to geography as well. There is clear overrepresentation of the oldest age bracket from the capital region

(Oslo/Akershus). The most underrepresented group is respondents from the youngest age bracket living in the rest of Eastern Norway (Skjervheim et al. 2019, 9-12).

# 3.5.2 To Weight or Not to Weight

The systematic biases of the NCP sample may have implications for the generalization of my results, especially with regards to the level of education. The relationship between higher education and more negative attitudes toward immigration is well-documented (among others see Quillian 1995, Wagner and Zick 1995, Hainmueller and Hiscox 2007, Hello et al. 2002, all referred in Ceobanu and Escandell 2010, 319). Hainmueller and Hopkins (2014, 241) even suggest that higher education might be "the most powerful predictor for pro-immigration attitudes". The overrepresentation of respondents with higher education in the Norwegian Citizen Panel may thus lead to an overestimation of the support for proportional allocation in the survey experiment, and more support for increasing the number of people granted asylum in Norway. This can be compensated for by using the variable named "weight 2" in the NCP data set<sup>6</sup>. This weight variable combines demographic variables (age, gender and geography) with education (Skjervheim et al. 2019, 13). However, the inherent problems of using weights in regression analysis is well-known:

Most major population surveys used by social scientists are based on complex sampling designs where sampling units have different probabilities of being selected. Although sampling weights must generally be used to derive unbiased estimates of univariate population characteristics, the decision about their use in regression analysis is more complicated. Where sampling weights are solely a function of independent variables included in the model, unweighted OLS estimates are preferred because they are unbiased, consistent, and have smaller standard errors than weighted OLS estimates (Winship and Radbill 1994, 230).

Unweighted data report accurate sample average treatment effects (SATE) but might not be able to report unbiased estimates of the population average treatment effects (PATE). SATE is a good estimate of PATE if the treatment has the same effect on all respondents, but few (if any) social science theories are so universal. Heterogeneous treatment effects are normally

<sup>&</sup>lt;sup>6</sup> The weight variables are provided by Ideas2evidence and made available for all as an embedded part of the data set. More information on the calculating of weights can be found in the Methodology report (Skjervheim et al. 2019, 13-14).

expected in some form. In addition to differences with regards to education level, public opinion on the question of asylum policy is distinct for respondents voting for political parties on the left and the right. The heterogeneous treatment effects will be presented in the fourth part of section 5.2. Note that, "if effects are known or expected to be heterogeneous by some group characteristic, but the sample is roughly representative on that characteristic, then weighting in general (and its consequent loss of power) is not worth it" (Mutz 2011, 123). The discipline of political science lacks a standardized procedure for reporting weighted or unweighted results from survey experiments. It is thus up to each researcher to decide whether to employ weights or not (Franco et al. 2017; Miratrix et al. 2018; Mutz 2011).

In their article, BHH report estimates employing sample weights only. Unweighted results are reported in their Supplementary Information. The Norwegian Citizen Panel is not based on a design where units have different possibilities of being selected. Weights are not crucial for estimating PATE when analyzing NCP-data, as the sample is fairly representative (Norwegian Citizen Panel 2020). However, as the original data are presented with sample weights in the replicated article, the results reported in chapter 5 of this study are estimated employing sample weights as well. Miratrix et al. (2018, 289) puts it this way: "Researchers are faced with a trade-off: more powerful estimates for the SATE, or more uncertain estimates of the PATE." Furthermore, they emphasize that if estimates do not differ, SATE is probably a sufficient estimate for the PATE.

# 3.6 Summary

This chapter started out by presenting the original study replicated in this thesis. It was conducted by BHH in the early spring of 2016. The dependent variable was the respondents' answers to the question: "In your opinion, how should the number of asylum applications per country be determined?" and had three values: *based on the country of first entry, the same for every European country* and *proportional to the country's capacity*. The independent variables are the four treatment groups (Bansak, Hainmueller, and Hangartner 2017a). Second, the data collection method utilized, population-based survey experiment, was introduced. The high degree of control obtained through random assignment of different manipulations is utilized to draw inferences regarding citizens' trade-off between normative and consequentialist considerations. The third part treated the topic of replication studies. Replication studies should be performed to confirm facts, extend knowledge and contribute to a better understanding of

the mechanisms at play. This thesis features three forms of replication: a verification, a direct replication and an extended replication. This is done explicitly and systematically in order to leave no space between earlier research and this contribution.

The design for the three forms of replication studies constituting the thesis were presented in part 4. The dependent variable is support for responsibility-sharing, operationalized as support for proportional allocation. The verification is a confirmation of BHH's data. New, original data is collected for study 2 and 3. The questionnaire designed for this data collection builds directly on the original author's study design but utilize the change in received asylum applications to Europe from 2016 to 2019. The background for the contextual change from the original to the replication study is described in detail under the section about the extended replication. The scientific gain obtained by combining a direct and an extended replication in the same study is quite unique. This allows for a comparison not only of the original data and the replication data; the effect of being presented with consequence numbers with no trade-off and a sharp trade-off can also be tested explicitly within the same sample and contextual background. Part 5 presented the data. The original study's data were addressed first, followed by the replication data and a discussion regarding the use of weights in analyzing survey experiments.

# 4. Results and Analysis

In this chapter, the results from the three replications are presented. The results will be presented following the same procedure as in the preceding chapters: the verification first, then the direct replication, and the extended replication in section three. Analyses considering sample bias and heterogenous treatment effects are laid out in section four, before the results for the two other allocation mechanisms are presented in section five. When evaluating the replication, two tests are reported: The size, direction and confidence interval of the effect, and whether it is significantly different compared to the original study. This chapter will focus on presenting the results and evaluate the hypotheses. What the results mean will be further discussed in the next chapter.

All graphs and analyses are produced in R Studio. Wickham et al.'s (2019) 'dplyr' and Wickham's (2016) 'ggplot2'-packages are employed in analyzing and visualizing the data. The 'descr'-package (Aquino 2018) allows for the inclusion of sample weights in cross tables. The 'margins'-package (Leeper 2018a) offers calculations of the marginal effects from various regressions. Leeper's (2018b) other package, 'cregg', is designed specifically for analyzing and visualizing conjoint factorial experiments as described by Hainmueller, Hopkins, and Yamamoto (2014). This package prepares for easy comparison of the average marginal component effects (AMCE) in the original and replication data. Recall that numeric labels are used for the original data, and character labels are used to describe the replication groups.

# 4.1 Verification

The purpose of study 1 is to control for fraud or human error, as pointed out in section 3.3 on replication studies. The hypotheses target the personnel involved. All variables are kept constant, but the analysis is done by a different investigator (Schmidt 2009, 587). The null hypothesis presented in section 2.4.1 states that the verification of BHH's data collected in Norway show the same support for proportional allocation of asylum applications as reported by BHH. Support for the null hypothesis indicate a successful replication.

For the verification of BHH's data, I had to obtain their replication data, which was very easily done. Both their code and data are published at Harvard Dataverse. A link to the database was provided at the end of the article published in the journal Nature Human Behaviour. The tabular data was then downloaded and could easily be read into R Studio. The R Syntax was tidy and

easy to follow as well. Both the journal and authors deserve praise for facilitating verification. I had no trouble verifying the original findings. As evident from Table 4.1, the separate analysis of the data BHH collected in Norway confirms the results reported in the supplementary material. When rounded to the nearest whole number, the results show the exact same numbers as reported by BHH. HO<sub>study1</sub> is thus supported. The verification was successful.

Condition	Group 1: No policy information, no numerical consequences	Group 2: Policy information, no numerical consequences	Group 3: No policy information, numerical consequences	Group 4: Policy information, numerical consequences	N	
<b>Original data,</b> Norway (rounded)	72%	65%	75%	74%	1191	
<b>Replication data,</b> Norway (rounded)	72%	65%	75%	74%	1191	

Support for Proportional Allocation (%)

*Source:* Original data from Bansak, Hainmueller, and Hangartner (2017b, 30-33) and replication data from Hainmueller (2017).

R: 'descr' (Aquino 2018)

Figure 4.1 shows the treatment effect of prompting respondents with consequence numbers with no trade-off in the original data. Group 1 and 3 are not included, as they are not replicated in the remaining parts. Group 2 is set as the baseline, so the vertical line marked '0.00' in Figure 4.1 indicates the coefficient for group 2. Recall from Table 4.1 that there is 65% support in this group. The point estimate indicates the treatment coefficient for group 4. The support for proportional allocation in this group was 74%, as illustrated in Table 4.1. The coefficient is positive, and the error bar does not cross the vertical line. This means that there is a significant positive treatment effect of prompting respondents with the numerical consequences based on the situation in 2015. The status quo allocation was 31,100 applications allocated to Norway, while the proportional allocation mechanism would have meant approximately 30,300 applications. The alternative involving more responsibility-sharing was thus the alternative that would lead to the lowest number of applications allocated to Norway. This resulted in an increased support of 9 percentage points from group 2. The treatment effect detected in the direct replication will be compared to this figure when H0<sub>study2</sub> is assessed.

# Figure 4.1 | Treatment Effect Verification, Replicated Groups



Source: Hainmueller (2017), variable 'PreferProp'

*Note:* Estimated using logistic regression. Prefer proportional = 1, prefer status quo/same for all = 0. Baseline category = Group 2: Policy information, no numerical consequences. Sample weights employed. Significance level: 0.05. N = 574.

R: 'margins' (Leeper 2018a); 'ggplot2' (Wickham 2016).

# **4.2 Direct Replication**

In study 2 all variables are kept constant. However, the sample and contextual background varied. As described in section 3.5, the samples are drawn from the same population, but the original data were collected from a non-probability online panel, whereas the sample used in the replication data represents a cross-section of the Norwegian population. The authors of the original article used entropy balancing to match the demographic margins of the population. When it comes to the contextual background, the literature suggests that the exogenous shock of the refugee crisis might have influenced public opinion on matters such as asylum policy. Keeping all variables constant allows to control for sampling error and chance result and, in this study, whether the results can be generalized to a different context. A type I error can never be fully discarded, but its likelihood is reduced if the results are replicated with a different sample obtained from the same population (Schmidt 2009, 586-87). As discussed in section 3.3.2 on how to conduct a replication study, the reason for failure to replicate findings is less clear when more than one variable is changed.

The results from the direct replication are reported in Table 4.2 and Figure 4.2. The table shows that the support in group A, the condition labelled "Policy information, no numerical consequences", is significantly higher compared to the support in this group captured in the original data. The results from group B, the condition labelled "Policy information, numerical consequences no trade-off", however, were not significantly different from the original data.

The level of support for responsibility sharing in the baseline group is not within the confidence intervals of the original data, but that was not the criteria set for a successful direct replication in section 2.4. As formulated by H0<sub>study2</sub>, a successful direct replication is indicated by atreatment effect within a 95% normality-based confidence interval of the effect in the original data collected in Norway. The direct replication is considered successful if the error bar indicating the treatment effect of "numerical consequences no trade-off" overlaps the error bar in Figure 4.1.

### Table 4.2 | Direct Replication Results

Support for Proportional Allocation (%)						
	Group 2/A:	Group 4/B:	Ν			
Condition	Policy information, no numerical consequences	Policy information, numerical consequences				
Original data, Norway (95% CI)	64.6% (58.8, 70.3)	73.7% (68.4, 79)	285/333			
Replication data, Norway	70.9%	75.2%	247/250			

Source: Original data from Hainmueller (2017), variable 'PreferProp' and replication data from Norwegian Citizen Panel (2019), Wave 16, variable 'r16meme10', a & b.

Note: Groups from the original study are labelled with numerals and groups from the replication data are labelled with letters.

R: 'descr' (Aquino 2018)

Group A is the baseline in Figure 4.2. Accordingly, '0.00' indicates the coefficient for group A. This group did not receive any numerical consequences. It is identical to group 2 in the original data. As evident from Table 4.2, there is 70.9% support for proportional allocation in this group. The point estimate indicates the treatment coefficient for group B. This group was prompted with the same consequence treatment as group 4 in the original data. These numerical consequences entailed no trade-off; the allocation mechanism implying responsibility-sharing was the alternative involving the lowest number of asylum applications to Norway. There is 75.2% support for proportional allocation in that group in the direct replication. The coefficient is positive, but the error bar crosses the vertical line. The figure thus shows that the treatment effect of prompting respondents with the numerical consequences based on the situation in 2015 also points in a positive direction in the replication data, but the effect is not significant. Yet, the treatment effect of prompting the respondents with consequence numbers with no trade-off is within the confidence intervals of the treatment effect in the verification as illustrated by Figure 4.1. H0<sub>study2</sub> is thus confirmed. The direct replication was successful.



### Figure 4.2 | Treatment Effect Direct Replication

*Source:* Norwegian Citizen Panel (2019), Wave 16, variable 'r16meme10', a & b. *Note:* Estimated using logistic regression. Prefer proportional = 1, prefer status quo/same for all = 0. Baseline category = Group 2/A: Policy information, no numerical consequences. Sample weights employed. Significance level: 0.05. N = 555. *R:* 'margins' (Leeper 2018a); 'ggplot2' (Wickham 2016).

If the criteria for a successful direct replication would be the same level of support for proportional allocation as in the original data (within a 95% confidence interval), the direct replication would not have been considered successful, as the level of support has changed significantly in the baseline group. The treatment coefficients in Figure 4.1 and 4.2 are representing almost the same level of support, but as the support in the baseline group is significantly higher than in the original study, the treatment effect is not significant in the replication data. This is an indication of how contextual change has had an effect on citizens. There is more support for responsibility sharing in the baseline group today compared to the support captured by BHH in the beginning of 2016. The responses to an additional question about asylum policy included in the survey shed further light on the change in attitudes regarding asylum policy that had taken place between the BHH-data collection in 2016 and the replication study in 2019.

# 4.2.1 Additional Question: Granting of Asylum

BHH found that "not a single one [of the countries surveyed] has a majority population willing to accept more asylum seekers with open arms" (2017a, 1). When claiming this, they refer to the figure showing public support for increasing the number of asylum seekers in their own

country. These are the results from a separate question asked after the survey experiment. The results from the Norwegian sample were indisputable: In 2016, 44% supported a reduction in the number of people granted asylum in Norway when presented with the number of granted asylum applications for 2015. As it would be interesting to see whether Norwegians would be willing to "accept asylum seekers with open arms" when the situation regarding granted asylum applications had changed, the respondents were asked this question again in the survey containing the replication study, too. The results for this additional question are presented in Figure 4.3. The bar on top shows the results from the original data and the bar on the bottom shows the results from the replication data. The light areas, indicating preference for reduction in the number granted asylum in Norway, are dominant in the original data. The dark areas, indicating preference for increasing the number of granted asylum applications, are dominant in the replication data.



Figure 4.3 | Comparison of the Support for Granting Asylum in 2016 And 2019 (Norway)

*Source:* Original data from Hainmueller (2017), variable 'AsylumHome' and replication data from Norwegian Citizen Panel (2019), Wave 16, variable 'r16meme12'.

*Note:* Respondents were presented with the number of granted asylum applications the year before the survey was conducted. Norway granted more than 7.000 people asylum in 2015 (original data) and 1.750 in 2018 (replication data).

*R:* Harrell (2019); Wickham (2016).

After having been presented with the actual numbers of granted asylum applications for 2018, the results for the additional question were turned upside-down compared to the original data. This time, 46% would support an increase in the number of people granted asylum in Norway, versus 24% in the original study (Bansak, Hainmueller, and Hangartner 2017b, 29). The

comparison of the original data and replication data regarding this question show that close to a majority of Norwegians would like to reduce the number of people granted asylum when the number of granted applications was more than 7.000, but these preferences were reversed when the number of granted applications was 1.750. The results shown by Figure 4.3 indicate a significant change in Norwegian's willingness to accept (relatively) more asylum seekers from 2016 to 2019. The results for the same question, but concerning the average for all European countries included, are very similar.

# 4.3 Extended Replication

The numerical consequences of the allocation mechanisms constituting the dependent variable is changed for the respondents in study 3. Group 2 and 4 in the original survey and group B in the direct replication were presented with numbers based on the situation in 2015. The status quo was 31,100 applications allocated to Norway. The "same for all"-alternative would mean approximately 43,200 applications to each country. The proportional allocation mechanism would have meant approximately 30,300 applications to Norway in 2015. Group C and D in the extended replication were presented with numbers based on the situation in 2018. At this time, the status quo was 2,700 applications to Norway. The same number for all countries would be approximately 20,800 applications to each country. The proportional allocation would mean approximately 10,100 applications allocated to Norway in 2018.

The purpose of study 3, as highlighted in section 3.3 on how to conduct a replication study, is to control for artifacts and to generalize results to a different context. The aim of the artifact hypothesis is to test whether the contextual background or constitution of dependent variable interact with the primary information focus. This is also called lack of internal validity, as the variable expected to explain the outcome might not actually be solely responsible for the changes (Schmidt 2009, 587). The hypothesis tested in this part of the study concerns how the support for proportional allocation changes when the numerical consequences implied by that alternative entail a trade-off, as opposed to the original study where the proportional allocation mechanism implied less applications and thus no trade-off for the Norwegian respondents.

Figure 4.4 gives a summary of the treatment effects for each condition, as presented separately above and below. The first column shows the original data collected in Norway, the verification (Figure 4.1). This is the basis for evaluating whether the direct replication is successful or not. The second column shows the pooled results for group 3 and 4 across all countries surveyed in

the original data (Figure 4.5). This forms the basis for evaluating whether the extended replication is successful or not. The third column shows the replication data (Figure 4.2 and 4.6). The treatment effects for Group 4 in the verification and group B in the direct replication are positive, whereas the treatment effects for group 3 and 4 in the original data and group C and D in the extended replication are negative. The treatment "numerical consequences sharp trade-off" thus has the opposite effect of the "numerical consequences no trade-off"-treatment. These contradictory treatment effects demonstrate that the numerical consequences play a decisive role in forming citizens' preferences for allocation of asylum applicants.



Figure 4.4 | Average Marginal Component Effects, All Results

*Source*: Original data from Hainmueller (2017), variable 'PreferProp' and replication data from Norwegian Citizen Panel (2019), Wave 16, variable r16meme10a, b, c and d. *Note<sup>7</sup>:* Estimated using logistic regression. Prefer proportional = 1, prefer status quo/same for all = 0. Corresponding normality-based 95% confidence intervals are shown.

*R*: 'cregg' (Leeper 2018b).

The results from the extended replication are reported in Table 4.3 and Figure 4.6. The average pooled results from group 3 and 4 in the original data are reported in the first column in Table 4.3<sup>8</sup>. The remaining columns report the extended replication. The table shows that the support for proportional allocation among Norwegians prompted with numerical consequences with a sharp trade-off in the replication study, group C and D, is higher than the pooled support for group 3 and 4 in the original data. A larger proportion of respondents support the proportional

<sup>&</sup>lt;sup>7</sup> The labels for group C and D have "sharp" in parenthesis as this label has been used for the replication data, but a sharp trade-off is not the case for all countries included in the data in column 2.

<sup>&</sup>lt;sup>8</sup> The support for proportional allocation in each group in the original data were reported in chapter 2. See Table 2.2 in the section on hypotheses.

allocation mechanism in the extended replication than in the original pooled data. However, this still make up a considerable reduction in the support for responsibility-sharing from the replication baseline. There is a reduction in the support captured in the replication data of 8 percentage points from group A (70.9%) to the average for group C and D (62.9). The data show that consequentialist considerations clearly outdo preferences for responsibility sharing for a substantial proportion of citizens. Yet, among a majority of citizens normative considerations override consequentialist considerations when the two collide.

	Original data, pooled		Replication data, No	rway
Condition	Group 3/4, average (No) policy information, numerical consequences	Group C: Policy information, numerical consequences sharp trade-off	Group D: Policy information, numerical consequences sharp trade-off,	Group C/D, average: Policy information, numerical consequences sharp trade-off (+ UN
Support for Proportional Allocation (95% CI)	56.45 % (55.25, 58.15)	66.7%	59%	62.85%
Ν	8,905	252	273	525

#### Table 4.3 | Extended Replication Results

*Source:* Original data from Hainmueller (2017), variable 'PreferProp' and replication data from Norwegian Citizen Panel (2019), Wave 16, variable 'r16meme10', c & d.

*Note:* Groups from the original study are labelled with numerals and groups from the replication data are labelled with letters.

*R:* 'descr' (Aquino 2018)

Figure 4.5 shows the treatment effects of the numerical consequences in the original data, pooled across all countries surveyed. Recall that these treatment effects were all based on the situation in 2015 and varied from country to country. Some respondents thus had to make a sharp trade-off, while to others, the difference between the status quo and proportional allocation did not really make a big difference. As emphasized by this thesis, there were even some countries that would benefit from the proportional allocation mechanism. All countries surveyed in the original data are included in this figure, as that forms the basis for the argument posed in the original study. To compare the probability of wanting proportional allocation when prompted with numerical consequences in 2016 vs. 2019, the results presented in Figure 4.6 are compared to those presented in Figure 4.5.

# Figure 4.5 | Treatment Effects of Numerical Consequences, Original Data, Pooled



Source: Hainmueller (2017), variable 'PreferProp'.

*Note:* Estimated using logistic regression. Prefer proportional = 1, prefer status quo/same for all = 0. Baseline category = Group 2: Policy information, no numerical consequences. Sample weights employed. Significance level: 0.05. N = 13,456.

R: 'margins' (Leeper 2018a); 'ggplot2' (Wickham 2016).

# Figure 4.6 | Treatment Effects of Numerical Consequences, Extended Replication



*Source:* Norwegian Citizen Panel (2019), Wave 16, variable 'r16meme10', a, c & d'. *Note:* Estimated using logistic regression. Prefer proportional = 1, prefer status quo/same for all = 0. Baseline category = Group A: Policy information, no numerical consequences. Sample weights employed. Significance level: 0.05. N = 774.

R: 'margins' (Leeper 2018a); 'ggplot2' (Wickham 2016).

The baseline in Figure 4.5 is group 2 pooled across all countries. There was 68.8% support for proportional allocation in this group, as reported in Table 2.2. The bottom coefficient shows the treatment effect for group 3 pooled and the upper shows the treatment effect for group 4 pooled. There was 57.5% support in group 3 and 55.5% support in group 4, as presented in Table 2.2. Both coefficients are negative, and the error bars do not overlap the vertical line. The figure shows that for both group 3 and 4, there is a highly significant negative treatment effect of
prompting respondents with the consequence numbers. This means that overall, respondents prompted with numerical consequences were less likely to prefer proportional allocation in the original study. Figure 4.6 shows the treatment effects for group C and D in the replication data. The coefficient for group A is set as the baseline. As presented in Table 4.2, the support for proportional allocation was 70.9% in this group. The bottom coefficient indicates the treatment effect in group C, this error bar crosses the vertical line. The top coefficient indicates the treatment effect in group D, this error bar does not cross the vertical line. Both coefficients are negative. The figure thus shows that the treatment effect of "Policy information, numerical consequences sharp trade-off" is negative for both groups, but the effect is only significant for group D.

As formulated by  $HO_{study3}$ , a successful extended replication is indicated by a treatment effect within a 95% normality-based confidence interval of the treatment effects in all groups that were presented with numerical consequences in the original data. These criteria for assessing whether or not the extended replication was successful were decided based on that these were the data BHH drew their conclusions from.  $HO_{study3}$  is confirmed, as comparison of Figure 4.5 and 4.6 show that the confidence intervals of the treatment effects overlap between -0.10 and -0.15. The criteria for a successful extended replication presented in section 2.4 were met.

### 4.4 Sample Bias and Heterogenous Treatment Effects

As accounted for in section 3.5, the Norwegian Citizen Panel has some known biases. Higher educated and older people are overrepresented in the sample. Level of education creates the strongest bias. Because the article replicated here uses sample weights for their presented estimates, all the analysis presented so far in this chapter are done using weighted data as well. Figure 4.7 lends further support for this decision. It shows results from two separate regressions using unweighted data, one with data containing respondents with university or university college education, and one with data containing respondents with no education or only upper secondary education. The marginal means show that there are significant differences in the support for proportional allocation between the respondents with higher and no higher education. The support for proportional allocation is significantly lower for those with no university education compared to those who do have university education, in all groups except the baseline group. This is in line with the well-established relationship between higher education and more positive attitudes toward immigration, as mentioned in section 3.5.2.

# Figure 4.7 | Comparison of Support for Proportional Allocation, University and No University Education



*Source*: Norwegian Citizen Panel (2019), Wave 16, variable 'r16meme10', a, b, c & d. *Note*: Prefer proportional = 1, prefer status quo/same for all = 0. Sample weights employed. Corresponding normality-based 95% confidence intervals are shown. Grouped by variable 'r16P4\_1': "Highest completed education".

R: 'margins' (Leeper 2018a); 'ggplot2' (Wickham 2016).

In section 3.5.2 on the use of weighted variables, the possibility of heterogeneous treatment effects was also mentioned as an argument for employing sample weights in the analysis of survey experiments. In the literature review of studies of attitudes toward immigration, political ideology was highlighted as a variable that may play an important role in determining immigration attitudes (Hainmueller and Hopkins 2014, 241-245). In the case of Norway, it is very likely that heterogeneous effects may be discovered for respondents that would vote for the Progress Party (FrP). These respondents would typically worry more about what the consequences of the asylum policy would entail for Norway, and care less about the benefits of an international agreement. This should become apparent as a positive treatment effect toward proportional allocation from group B among this group of respondents. Figure 4.7 show the marginal means when two separate regressions for FrP-voters and other respondents are conducted. In the groups that had to make the trade-off the support for proportional allocation is between 15% and 16% among FrP voters, as opposed to 66-68% for other voters. Support for proportional allocation in the baseline groups are 28% for FrP voters and 77% for other respondents. In group B however, where proportional allocation was the alternative leading to the lowest number of applicants to Norway, support for proportional allocation is 65% for FrP voters and 74% for other respondents. As is evident from Figure 4.8, there is a significant difference in the treatment effect of group B on FrP voters. Significantly more FrP voters prefer proportional allocation than other voters.



Figure 4.8 | Comparison of Support for Proportional Allocation, FrP Voters and Other

*Source*: Norwegian Citizen Panel (2019), Wave 16, variable r16meme10a, b, c and d. *Note:* Prefer proportional = 1, prefer status quo/same for all = 0. Corresponding normalitybased 95% confidence intervals are shown. Grouped by variable 'r16pk204' (Which party would you vote for if there were a parliamentary election tomorrow?).

R: 'margins' (Leeper 2018a); 'ggplot2' (Wickham 2016).

### Figure 4.9 | Comparison of Average Marginal Component Effects, FrP Voters and Other



*Source*: Norwegian Citizen Panel (2019), Wave 16, variable r16meme10a, b, c and d. *Note:* Prefer proportional = 1, prefer status quo/same for all = 0. Corresponding normalitybased 95% confidence intervals are shown. Grouped by variable 'r16pk204' (Which party would you vote for if there were a parliamentary election tomorrow?).

R: 'margins' (Leeper 2018a); 'ggplot2' (Wickham 2016).

Recall the following: "if effects are known or expected to be heterogeneous by some group characteristic, but the sample is roughly representative on that characteristic, then weighting in general (and its consequent loss of power) is not worth it" (Mutz 2011, 123). This is not the case for NCP and representation of respondents affiliated with FrP. In this sample, 5.7% of the respondents reported that they would vote for FrP, and the election results were 8.2%

(Skjervheim et al. 2019, 14). The underrepresentation of FrP voters, which is reduced to 1.9 percentage points in the weighted data, lends further support to the decision of employing weights.

### 4.5 Support for Status Quo and Same for All

As the main focus of the original article is on the support for proportional allocation, the dependent variable in the preceding analyses was coded dichotomously. It is in the manner of the original study labelled "Prefer Proportional". All responses preferring proportional is coded 1, and both "first entry" and "same for all" is coded as 0. Figure 4.9 reports the results for all three allocation mechanisms by condition. The support for each allocation mechanism in the original and replication data is also reported in appendix D. The support for the "same for all"-mechanism ranges from 2.8-9.5% and is thus negligible – as expected. Support for status quo ranges from 15.8-37.4%.



Figure 4.10 | Norwegians' Support for Various Allocations of Asylum Seekers in 2019

*Source:* Norwegian Citizen Panel (2019), Wave 16, variable r16meme10a, b, c and d. *Note:* Percentage of respondents who prefer proportional, equal or status quo allocation given random assignment to one of four conditions.

R: Harrell (2019); Wickham (2016).

### 4.6 Summary

The analyses of the data presented in this chapter show that all the null hypotheses are supported. All three studies resulted in successful replications. In the verification, BHH's reported results were reproduced, and thus confirmed H0<sub>study1</sub>: *The support among Norwegians for proportional allocation of asylum applicants match the results reported in the original study*. Accordingly, H1: *The verification of the data collected in Norway for the original study* 

*deviates from the reported data* is rejected. A majority of Norwegians supported proportional allocation in 2016.

The direct replication showed that the baseline support for proportional allocation is significantly higher today compared to the respondents given the same condition in the original data. The treatment effect of prompting respondents with the numerical consequences from 2015 has not changed though, and H0<sub>study2</sub> is thus supported: *The treatment effect of prompting respondents with consequence numbers with no trade-off is within the 95% confidence intervals of the support among Norwegians reported in the original study.* Accordingly, H2: *The treatment effect of prompting respondents with consequence numbers with no trade-off deviates from the effect in the original data* is rejected. A majority of Norwegians still support proportional allocation in 2019 when prompted with the consequences from 2015.

The results from the additional question asking respondents if they would like Norway to grant more people asylum are in line with the significantly higher support for responsibility sharing captured by the change in baseline support in the direct replication. The comparison to the results from the verification of the data collected in 2016 show that these preferences are now turned upside-down. In 2015, Norway granted asylum to 5,400 more people than in 2018. Thus, these results are not that surprising. These results are informative as they indicate whether there has been a change in the general public opinion on asylum policy.

The tougher test of BHH's finding, the extended replication, lends further support for their conclusion. This study tests the second part of the research question: whether the support for responsibility-sharing persists even when it means accepting more applicants.  $HO_{study3}$  is confirmed: *The treatment effect of prompting respondents with consequence numbers with a sharp trade-off is within the 95% confidence intervals of the pooled results for the average of group 3 and 4 reported in the original study.* Accordingly, H3: *The treatment effect of prompting respondents with a sharp trade-off deviates from the effect captured in group 3 and 4 in the original pooled data* is rejected. A majority of Norwegians still support proportional allocation even when it means Norway must accept more asylum applicants.

The analyses presented in section 4.4 show that the support for proportional allocation is significantly higher among respondents with university education compared to those without,

across all conditions except the baseline. The figures show that there are considerable heterogenous treatment effects when the support among FrP voters is compared to other voters. These analyses lend further support for employing sample weights in the main analyses. Section 4.5 reported the support for the two other allocation mechanisms. The average support for status quo in the replication data is 27%. For "same for all" the average support is 5%.

# 5. Discussion of Findings

This chapter discusses the findings laid out in the preceding chapter. The tables and figures presented are summarized in Table 5.1. The first section of the discussion primarily discusses the direct replication and what impact the contextual background have on the results. How the findings laid out here relate to the theoretical framework of the original study is then addressed. The third and fourth section mainly focus on the impact of the sharp trade-off, and thus concern the extended replication. Some discussion concerning the additional question follows in section five.

	Condition	Original data (95% CI)	Replication data	Evaluation
Study 1: Verification	Group 1 Norway (N=295)	71.99%	72.2%	Successfully replicated
	Group 2 Norway (N=285)	64.57%	64.6%	Successfully replicated
	Group 3 Norway (N=278)	74.97%	74.8%	Successfully replicated
	Group 4 Norway (N=333)	73.71%	73.6%	Successfully replicated
Study 2: Direct replication	Group 2 Norway, Group A (N=247)	64.57% (58.8, 70.34)	70.9%	Support is higher
	Group 4 Norway, Group B (N=250)	73.71% (68.4, 79.02)	75.2%	Support is higher
	Treatment effect	Positive and statistically significant	Positive, not statistically significant	Successfully replicated
Study 3: Extended replication	Group 3 and 4 pooled, Group C (N=252) & D (N=273)	56.45 % (55.25, 58.15)	C: 66.7% D: 59%	Support is higher
	Treatment effect	Negative and statistically significant	Negative. Statistically significant for group D, but not	Successfully replicated

### Table 5.1 | Evaluation of the Hypotheses

*Source*: Original data from Hainmueller (2017), variable 'PreferProp' and replication data from Norwegian Citizen Panel (2019), Wave 16, variable r16meme10a, b, c and d.

*Note:* CIs based on N in each group. Successfully replicated means that the replication results comply with the levels defined in the hypotheses.

*R:* 'descr' (Aquino 2018).

### 5.1 The Refugee Crisis' Effect on Public Opinion

A striking finding in the direct replication is the significant change in the baseline support for proportional allocation. Among the respondents given policy information, but no numerical consequences (group 2/A), the support for proportional allocation has increased by 11.2 percentage points from 2016 to 2019. This change is most likely explained by the contextual background. With regard to the adjustments made from BHH's original study<sup>9</sup>; the instructions are close to identical, and the measures, stimuli, location and participant population are exactly the same. The procedure and remuneration are different but should not affect the results. The difference in the results are thus expected to be explained by the contextual background. As accounted for in the section about the background for the extended replication, an important contextual change since the original study was conducted has involved a substantial reduction in the number of asylum applications received by Norway. The situation regarding refugees appeared calmer and more under control from a Norwegian perspective when the replication data were collected.

The results for group B show that there has basically been no change in the support for proportional allocation in the group given consequence numbers with no trade-off (0.6 percentage points increase). The same changes in the parts of the study as those just mentioned for group A were made for group B. It thus seems as presenting the numbers with no trade-off had a soothing effect on the respondents in 2016, which was not effective in 2019. Considering the precarious situation Europe and Norway found itself in when the original data were collected, the Norwegian respondents that were not presented with numerical consequences probably thought that moving to the proportional allocation mechanism would further increase the number of asylum applicants to Norway. Those who were presented with the consequences of the policy mechanisms, were informed that moving to proportional would actually lead to a decrease of 785 applicants, and the consequence treatment thus had a positive effect on the Norwegian respondents.

The findings of the direct replication underpin the existing literature on the refugee crisis' effect on public opinion. Comparison of the data collected in 2016 and 2019 suggests a shift in baseline attitudes. However, the criteria for a successful replication in this study did not concern

<sup>&</sup>lt;sup>9</sup> Reported in Table 3.3.

the *level* of support. The hypotheses of this thesis emphasized replication of the *treatment effects* found in the original study.

### 5.2 The Theoretical Argument of the Original Study

As their theoretical contribution, the original authors stress that "the norm of proportional equality can preponderate over narrow consequentialist considerations" (Bansak, Hainmueller, and Hangartner 2017a, 5). They further suggest that the force of proportional equality they identify might be applicable to other controversial contexts such as climate change mitigation, environmental protection and financial bailouts. The verification performed here shows, as emphasized by BHH in the replicated article, that Europeans supported a proportional allocation of asylum seekers in 2016. The direct replication shows that this support persists under different contextual circumstances in 2019. The extended replication shows that their results are robust even when respondents are prompted with updated numerical consequences involving a sharp trade-off between normative and consequentialist considerations.

BHH also emphasize the role they find consequentialist considerations play in shaping preferences for asylum seekers: support for proportional allocation increases if the country benefits from it and is reduced if it entails greater responsibility for their country (2017a, 4). The data presented in the preceding chapter highlight the importance of the numerical consequences. The results demonstrate that there is reduced support for proportional allocation when this alternative implies more asylum seekers to Norway ("Consequences sharp trade-off"), as contrasted with what is found both in the original and replication study when that alternative implied less asylum seekers to Norway ("Consequences no trade-off").

Overall, the replication data suggest that citizens are strongly attracted to a distribution of asylum applicants proportional to each country's capacity, despite all groups being informed that "country of first entry" is the status quo policy. The results thus support BHH's (2017a, 4) finding that the norm of proportional equality is so entrenched that it stands the test of status quo bias. The support for today's policy ranges from 19-33 percent<sup>10</sup>. There are thus more respondents who would support a reform than those who would not, even when they are made aware that it would entail a greater cost for Norway, in the form of more asylum applicants. Only an average of 5% across all conditions would prefer the "same for all" alternative,

<sup>&</sup>lt;sup>10</sup> Reported in appendix D.

confirming BHH's suggestion that "few voters are attracted to the alternative fairness principle" (Bansak, Hainmueller, and Hangartner 2017a, 3).

This replication study does not only underpin BHH's theoretical argument. As a broader test is carried out, some broader discussions concerning its contributions and implications for theory and policy are appropriate.

### 5.3 The Two-Factor Theory

"If the consequence of proportional allocation is a reduction in the number of applications to their country support for this mechanism increases, and if the consequences imply higher responsibility for their country, support for proportional allocation decreases" (Bansak, Hainmueller, and Hangartner 2017a). It is clear that the changes in the instructions/stimuli from the direct to the conceptual replication had the expected effect. There is significantly less support for the proportional allocation mechanism among the respondents who had to make a sharp trade-off, those in group C and D. This is in line with Tomz' two-factor theory of public preferences: "impact of self-interest on expressed preferences increases with individual information" (2004, 8). It is also in line with what Rho and Tomz' found in their study: "the information clarified how trade policies would affect respondents, thereby helping them identify and advocate self-serving policies" (2017, S103). The support decreases from the baseline condition with 7.4 and 10.6 percentage points respectively. However, this still constitutes majority support. BHH claim that their results "suggest that citizens care deeply about the fairness of the responsibility-sharing mechanism, rather than only the consequences of the asylum policy". The data presented in this thesis suggest that this is true also for Norwegian citizens in 2019. Even when they are informed that moving to a proportional distribution would lead to an increase of asylum applicants from 2.700 to 10.100, 62.85% support moving to this allocation mechanism.

Figure 4.5 presented a comparison of the support for proportional allocation among those who would vote for The Progress Party (FrP) and other voters. These analyses lend further support to Tomz' (2004; Tomz and Rho 2017) two-factor theory. As FrP voters in group B responded in a significantly different way compared to other voters; the consequence number helped them identify and advocate self-serving policies. The significantly lower support for proportional allocation among FrP voters compared to other voters also confirm a strong relationship

between political ideology and immigration attitudes, as mentioned in section 2.2.1 (Hainmueller and Hopkins 2014, 245). The treatment effects were significantly different for this group of respondents. This is not surprising, as FrP voters were expected to choose the option leading to the lowest number of applicants to Norway regardless of what the mechanism entailed.

This heterogenous treatment effect is not merely emphasized here because of its implications for the use of weights in my analyses. The effects illustrated by these figures also have implications for political dynamics. The fact that one subgroup of voters has a distinct instrumental preference solely for the mechanism entailing the lowest number of asylum applicants, first and foremost highlights that we are not dealing with an undistinguished mass of attitudes. A minority with strong preferences on an issue can become politically influential through collective mobilization. The results here show that while the majority prefers responsibility-sharing even if this entails more asylum seekers to Norway, FrP voters have a clear preference for the policy that leads to fewer asylum seekers to Norway.

### 5.4 An Unexpected Direction of the "UN info"-group

The absence of an increase in support among the respondents in group D compared to group C is interesting, as those results are contradictory to the expected effect of the additional UN info treatment. I have explored these mechanisms further, as a statistically significant difference between group C and D would be highly interesting. In a survey experiment seeking to evaluate the effectiveness of claims-making strategies on behalf of undocumented immigrants, human rights frame expressed the weakest support for government action on behalf of undocumented immigrants. There are no such significant effects from the UN info treatment in these data. The results point in the direction of such effects though, hinting toward grounds for conducting a survey experiment similar to Voss, Silva and Bloemraad's (2020) also outside the American context. When looking at the screen shots from the survey where the data for this thesis was collected, it is evident that the difference in the treatment given to group D as compared to that of group C is not very marked. In order to discover such negative effects of the 'UN info'-treatment a different design with a clearer, more marked treatment would be required.

### 5.5 Additional question: Granting of Asylum

The results from the additional question show that more Norwegians are, to put it in BHH's words: "willing to accept more asylum seekers with open arms". In 2016, almost the same proportion of Norwegians would like to reduce the number of people granted asylum in Norway as the proportion who would like to increase the number in 2019. This is a further indication that respondents attach importance to the actual number of arrivals in any given year, that it is not just a relative question – a matter of "less" or "more" granted asylum applications. The change in support for granting more people asylum is most likely explained by the difference in the actual numbers of granted applications the respondents were presented with. There is a considerable gap between 7.152 and 1.751, and these results indicate that many Norwegians have a preference for a number somewhere between these two. A deliberation in this regard, is that respondents might actually have an idea of real numbers on this policy issue, and not only relative numbers. Immigration is a salient policy issue in Norwegian politics as this is a cause The Progress Party (Frp) is highly dedicated to. Consequently, immigration and asylum policy receive significant news coverage. For instance, at the Labor Party's (Ap) 2019 party conference, accepting 7.000 quota refugees were proposed by several local party organizations. There were numerous news stories as a response to this, and these numbers gained substantial attention. It is possible therefore that on this matter, actual numbers might have stuck in ordinary citizens' memory, and thus that some perceive more than 7,000 refugees as too many, but fewer as too restrictive.

### 5.6 Summary

This chapter has discussed the results presented in the previous chapter. As made plain by Table 5.1, all three studies, seen both independently and as a whole, are considered successful replications as the treatment effects were within the confidence intervals of the original results. The data presented in the preceding chapter support BHH's study, but this chapter has highlighted some other key findings. The difference in the support in the direct replication may be explained by the significant reduction in asylum arrivals to Norway between 2016 and 2019. The results from the extended replication are in line with Tomz' two-factor theory. The heterogenous effects discovered among FrP voters highlight the importance of being aware of distinct subgroups. This has implications for political dynamics. The unexpectedly strong negative effect of the treatment received by group D may be a pure coincidence, but Norwegians' response to a "UN info"-treatment would be interesting to explore further with a

different experimental set-up. The results for the additional question show a clear shift in Norwegians' willingness to grant more people asylum in Norway as the number of accepted applicants have severely gone down since the original data were collected in 2016.

### 6. Conclusion

This chapter offers a summary and some reflections on the thesis, highlight its contributions and key findings and answers the research question.

### 6.1 Summary

There is a major debate in Europe concerning a reform of the CEAS. A reform of the Dublin regulation has been the focus of attention for this investigation. As this system oblige the country of first entry to handle asylum claims, a huge responsibility is put on the border countries in the south. This became an obvious problem during the refugee crisis of 2015/2016. In the aftermath, international and European actors have sought to establish better crossnational systems for the handling, processing and protection of asylum seekers. Knowledge of public opinion is just one of many important factors determining policy change. But evidence of such data is scarce. There might seem to be a growing sense of its importance, however. A study published in Nature Human Behaviour in 2017 presented evidence that a majority of Europeans would support a system of responsibility-sharing for the reception of asylum applicants in the form of a system based on each country's capacity.

This thesis has taken advantage of an opportunity to extend the original study conducted by Bansak, Hainmueller and Hangartner (2017a) (BHH) and do a tougher test of its main claim. The tougher test involves a comparison of data within a country where the situation regarding reception of asylum applications has changed substantially. By conducting a replication study, I have built directly on the original author's research in order to verify and expand their work. Starting with a verification, the data collected by BHH in their survey-experiment in 2016 was analyzed in order to verify their conclusions. A new data collection then took place, as a survey-experiment in the Norwegian Citizen Panel. The new data was then presented in two parts. A direct replication of treatment groups in BHH's study was compared to the verification of the data from the original study. Lastly, an extended replication was compared to the pooled results from the original study.

The research question for the thesis was:

Do citizens support a European system of responsibility-sharing for the reception of asylum applicants even if that means accepting more applicants?

There is not much existing research on this particular topic. The expectation for the study was thus a successful replication of BHH's conclusion. Informing the respondents about the numerical consequences for each allocation mechanism was expected to increase the support for responsibility-sharing when the numbers entailed no trade-off and weaken the support when it entailed a sharp trade-off. This would be in line with Tomz' two-factor theory. Both the verification, the direct and the extended replication were successful, and thus confirmed BHH's theoretical assumptions and findings.

Some additional results can be summarized as follows. Respondents with lower education and political affiliation to the right were expected to show less support for responsibility-sharing. Prompting respondents with the numerical consequences entailing a sharp trade-off was expected to reinforce these relationships. These expectations were met. Besides replicating the treatment effects pointed out by BHH, I had a suspicion that the general support captured by the authors might have been sensitive to the context of their data collection. The change in context from the height of the refugee crisis when the original data was collected, to a context where the situation appeared more "under control" when the replication data was collected, resulted in significantly higher baseline support for responsibility-sharing. This discovery is reinforced by the results for the additional question regarding granting of asylum. As opposed to the preferences captured in 2016, more Norwegians would also like to increase the number of people who are granted asylum in Europe and in Norway today.

### 6.2 Contributions and Key Findings

The main finding of the thesis is that a majority of citizens still support implementation of responsibility-sharing in the common European asylum system, but this support is clearly affected by the implied consequences. The results from the direct replication entailing no trade-off was 75.2% support for responsibility-sharing. In the extended replication entailing a sharp trade-off the support for responsibility-sharing was 62.9% (averaged). This is a sizeable difference. In public opinion surveys 12.3 percentage points is considered substantial. Comparison of the direct and extended replication shows not only that providing citizens with information regarding the consequences of a policy reform have pronounced influence on the results, but that the content and meaning of this information is decisive for the level of support.

The results from the data collected for this thesis suggest that citizens are responsive in a number of ways. Tomz' two-factor theory is appropriate in explaining the negative effect of the 'numerical consequences sharp trade-off'-treatment evident from the extended replication. For a high ratio of citizens, consequentialist considerations override the norm of proportional equality. Informing citizens about the numerical consequences of the allocation mechanisms leads to a clear shift in public opinion. If the relevant country would "benefit" from the allocation mechanism in the form of being allocated less asylum applications, the support for this mechanism increases. If the allocation mechanism implies a "higher cost" in the form of being allocated more asylum applications, the support for this mechanism decreases. Further evidence of respondent's responsiveness is presented in the analyses of the sub-groups. For particular groups of citizens, the numerical consequences play a decisive role. Right-wing voters and respondents without higher education choose their preferred allocation mechanism specifically on the grounds of which mechanism entail the lowest number. Additional indications of responsiveness deal with the shift in context. This implies a more general contribution to the field of public opinion studies. The baseline support for the mechanism implying responsibility-sharing is significantly higher in the replication data than what BHH found in 2016. The proportion of citizens supporting an increase of granted asylum applications likewise. This indicates that the contextual background of the data collection alters the results. The exogenous shock of the refugee crisis and its aftermath seem to have had a temporary negative effect on public opinion. These findings comply with the literature investigating this topic. One last remark concerning citizens' responsiveness is a suggestion for future research. The lack of positive effect from the "UN info"-treatment discovered here might potentially be an interesting topic for further examination.

This replication study indicates that the main argument forwarded by BHH is robust. Despite the substantial change in the contextual background from the original data were collected in the beginning of 2016 to the replication data were collected toward the end of 2019, all the null hypotheses were supported. All three forms of replication were successful. The treatment effect found by BHH is confirmed not only in a different context, but in a within-country test. This is a new contribution, as BHH's data collection tested the effect of sharp vs. no trade-off between countries. Considering the central part replication plays in cumulation of science, there are surprisingly few publications of such studies. A challenge at the center of writing this thesis was to establish the criteria for what should be considered a successful replication. For the verification, there was no question about it. The expectations had to be that I would find the

exact same results. I knew that I could not expect the exact same result for the new data collection, however. Replicating the level of support within a given confidence interval would not satisfy the aim of the research either. Considering the last part of the research question, the measures for a successful replication would have to concern the change in support for responsibility-sharing with and without a trade-off. The next step involved defining exact measures for assessing whether the treatment effect was replicated, firstly in the direct replication, and then in the extended replication. The direct replication was relatively easy. Calling it a successful replicated seemed to be an adequate solution. For the extended replication, I could have calculated the difference in average support between the baseline and consequence groups in all countries that had to make a trade-off. I chose to compare the replication data to the overall pooled results reported in the original author's supplementary material instead, because the finding that this thesis aimed to replicate was based on those numbers.

### 6.3 Conclusion

Citizens support a European system of responsibility sharing for the reception of asylum applicants, even if it would mean accepting more asylum applicants. Through a replication study, new data has been collected among Norwegians and compared to the data collected for the original study in 2016. Support for responsibility sharing is operationalized as support for a mechanism proposed by the Commission suggesting proportional allocation based on each country's capacity. That is as opposed to today's system based on the country of first entry, and a third alternative based on numerical equality. The key finding of this thesis is that consequentialist considerations matter, but normative considerations are stronger. This is demonstrated through majority support for proportional allocation over the status quo policy across all treatment groups. Prompting respondents with a trade-off between consequentialist and normative considerations has an impact on their support for responsibility sharing, but the norm of proportional equality overrides their concerns about the costs a policy change would entail for their country. That is what BHH found in their comparison of data from 15 European countries, and that is what I found through comparing data collected in Norway in 2016 and 2019.

This study successfully replicated the original study by Bansak, Hainmueller and Hangartner. However, this does not mean that the context does not matter. This study has shown an important and highly relevant change in attitudes from 2016 to 2019. It has also shown that the support for responsibility-sharing clearly is affected by the nature of the numerical trade-off. Conclusions based on cross-country comparisons are rarely tested later through a withincountry comparison, as I have done here. The fact that this replication study confirms the value and validity of the original conclusion is exciting and encouraging news for scholars of comparative survey research.

## 7. References

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### 8. Appendix

### A: Pre-Registration

# A Support for the status quo allocation Support for the status quo allocation Support for the status quo allocation

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### 3) Describe the key dependent variable(s) specifying how they will be measured.

For all four conditions, the respondents were given three response options to the question "In your opinion, how should the number of asylum applications per country be determined?". The response options were:

- Based on the country of first entry

- The same number for every European country

- Proportional to the country's capacity

### 4) How many and which conditions will participants be assigned to?

There are four conditions:

The baseline condition for this follow-up study is exactly like BHH's "information treatment". This group is "informed that allocation based on the country
of first entry is the status quo regulation and also presented arguments typically used in public debate to justify the various allocations" (Bansak,
Hainmueller, and Hangartner 2017a, 4).

 The@second@condition in this follow-up study is exactly like BHH's "both treatments" [0"To examine the strength of the normative considerations, (...) it explicitly primed respondents' consequentialist preferences by providing additional information about the number of asylum applications that would be assigned to the respondent's country under each of the three allocation rules" (2017a, 4).

3. The "Ethird "Condition in the follow-up study is "Blike the "both treatments" group from the original study, but with updated numbers "Ito reflect today's situation." To make the consequences treatment as realistic as possible, we piped in the actual number of asylum applications reported (...) by Eurostat (...)" (2017a, 4).

4. The fourth condition in the follow-up study is like the third, but they are also provided with additional information intended to increase the support for the proportional allocation by emphasizing that "in UN-meetings it has been argued that a proportional allocation based on capacity is a lot fairer". The discussions that this claim is based on was laid out in subchapter 2.3.1. "Prompting respondents with such fairness considerations should, if anything, further increase support for the proportional allocation" (Bansak, Hainmueller, and Hangartner 2017a, 5).

### 5) Specify exactly which analyses you will conduct to examine the main question/hypothesis.

Having established the random assignment of experimental conditions, regression analysis of the data is not required; need only perform an analysis of variance (ANOVA) to test hypotheses, as the control variables that would be employed in a regression were randomly distributed between the three experimental conditions.

### 6) Describe exactly how outliers will be defined and handled, and your precise rule(s) for excluding observations.

There will be no outliers or exclusions in this type of survey experiment.

## 7) How many observations will be collected or what will determine sample size? No need to justify decision, but be precise about exactly how the number will be determined.

Determined by the administrators of the survey. Please refer to the methodology report provided by the Norwegian Citizen Panel.

### 8) Anything else you would like to pre-register? (e.g., secondary analyses, variables collected for exploratory purposes, unusual analyses planned?) Two other questions are also asked:

"Synes du at de europeiske landene bør øke eller redusere antall mennesker som gis asyl?" (Do you think Europe should increase or decrease the number of people granted asylum?")

"Synes du at Norge bør øke eller redusere antall mennesker som gis asyl?" (Do you think Norway should increase or decrease the number of people

Vention of AdPredicted Questions 2,00

Available at https://aspredicted.org/blind.php?x=3dv86e

Wharton CREDIBILITY LAB

# **B:** Distribution Key

*Formula:* (Population)/(Population of country with greatest population)\*50 + (GDP)/(GDP of country with greatest GDP)\*50 = Points Points/Points of all countries summed = Distribution key Key\*664 815 = numbers of applications allocated to each country in 2018

Variables 2018/2019: *Population (50%)*, January 2019: <u>https://appsso.eurostat.ec.europa.eu/nui/show.do?dataset=demo\_pjan&lang=en</u> *Total GDP<sup>3</sup> (50%)*, 2019Q1: <u>https://appsso.eurostat.ec.europa.eu/nui/show.do?dataset=namq\_10\_gdp&lang=en</u>

# C: Detailed Results

Public support for	various allo	cations of	asylum s	seekers.	verification	and follow	-un study
i ubiic support for	val lous allo		asylum	sceners,	vermeation	and tonow	-up study

	First entry	Same for all	Proportional
No policy information, no numerical consequences (Group 1)	23.4 %	4.4 %	72.2 %
Policy information, no numerical consequences (Group 2)	26 %	9.5 %	64.6 %
No policy information, no numerical consequences (Group 3)	15.8%	9.4 %	74.8 %
Policy information, numerical consequences no trade-off (Group 4)	19.5 %	6.9 %	73.6 %
Policy information, no numerical consequences replication (Group A)	22.3 %	6.9 %	70.9 %
Policy information, numerical consequences no trade-off (Group B)	17.6 %	7.2 %	75.2 %
Policy information, numerical consequences sharp trade-off (Group C)	30.6 %	2.8 %	66.7 %
Policy information, numerical consequences sharp trade-off, UN info (Group D)	37.4 %	3.7 %	59 %

*Source*: Original data from Hainmueller (2017), variable 'PreferProp' and replication data from Norwegian Citizen Panel (2019), Wave 16, variable r16meme10a, b, c and d.

*Note:* The bold horizontal line separates the original data on top and the replication data below. *R*: 'descr' (Aquino 2018).

# Original data



### **Replication data**



### D: Unweighted vs. weighted data



### Comparison of Support for Proportional Allocation, Weighted and Unweighted Data

*Source*: Norwegian Citizen Panel (2019), Wave 16, variable r16meme10a, b, c and d. *Note:* Prefer proportional = 1, prefer status quo/same for all = 0. Corresponding normality-based 95% confidence intervals are shown.

R: 'margins' (Leeper 2018a); 'ggplot2' (Wickham 2016).